

# Health & Pharmaceutical Landscape of New Zealand

## A ROADMAP FOR INDIAN PHARMA COMPANIES

Research conducted by:

**India**   
**New Zealand**  
Business Council

[www.inzbc.org](http://www.inzbc.org)  
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Report prepared by India New Zealand Business Council | March 2022

Commissioned by: High Commission of India, New Zealand, Govt. of India

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## Foreword

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**H.E. Mr. Muktesh Pardeshi**  
**High Commissioner of India to New Zealand**



I am pleased to present a business manual *Health & Pharmaceutical Landscape of New Zealand: A Roadmap for Indian Pharma Companies* which has been jointly put together by the High Commission of India to New Zealand with the valuable collaboration of India-New Zealand Business Council as a research partner.

In the year 2021, New Zealand imported NZ\$ 91.03 million of pharmaceutical products from India, representing 2.3% of total imports of pharmaceutical products. There is a huge potential for growth in bilateral trade in the pharmaceutical sector considering the fact that India enjoys an important position in the global supply. India is the largest provider of generic drugs globally. Indian pharmaceutical sector supplies over 50% of the global demand for various vaccines. Globally, India ranks 3<sup>rd</sup> in terms of pharmaceutical production by volume and 14<sup>th</sup> by value.

The New Zealand pharma landscape is regulated under the regime of Pharmac. Not much is known about it in India. This manual is a sincere effort to put together relevant details relating to steps to be taken for exporting medicines to New Zealand and listing of relevant organizations. The report also gives important contact details of key stakeholders in New Zealand. This publication is an all-in-one guide for all stakeholders in the Pharma sector in India who desire to trade with New Zealand.

I would like to thank our knowledge partner- India-New Zealand Business Council for their outstanding work. My special thanks to Mr. Gaurav Gupta for his painstaking research and compilation. Thanks are also due to the officials in the Commercial Section of the High Commission, especially to Mr. Manoj Sahu, Commercial Representative, Mr. Anubhav Varshney, Commercial Assistant and Ms. Kiren Rawat, Marketing Assistant for their support in bringing out this timely report.

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## Foreword

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**Mr. Earl Rattray**

**Chair, India New Zealand Business Council**



India New Zealand Business Council and the Indian High Commission are proud to present to you our latest publication on the Health and Pharmaceutical Landscape of New Zealand.

This report emerged out of many conversations from our event late last year, held in the midst of a growing need for collaborations between countries to put an end to a pandemic unlike any our generation had ever seen. Thankfully, we are now in a much better position in recovering from this crisis. It is a testament to the incredible resilience everyone has collectively shown in the face of a crisis like a few others.

It has been a time of profound change; but the nature and shape of that change is not yet fully apparent. As we emerge from the Covid era, the continued need for collaboration between nations to provide a sustainable and healthy future for the world is very evident.

Being the Pharmaceutical capital of the world, India led the charge in providing over 66 million doses to nearly 100 countries, while immunising its own population of over 1 billion. New Zealand is one of the greatest success stories in managing the pandemic, with a low mortality and an economy that's slowly heading towards an early recovery. Both nations are turning a leaf over into a new era – an era where collaborations to ensure equitable access to healthcare is of paramount importance.

Into this era, India New Zealand Business Council is pleased to launch this report that provides a comprehensive outlook of the New Zealand health and pharmaceutical sector.

New Zealand's pharmaceutical sector is unique and highly regulated one. While the buying of medicines and related products is done by the government, the management is looked after by Pharmac, a New Zealand government agency that decides which medicines are funded in New Zealand.

With this report, the council aims to shed light on these different aspects of this industry including providing a pathway to export to NZ. Our primary objective is to help increase collaboration between Indian pharmaceutical companies and distribution agencies of NZ.





We are grateful to the Indian High Commission and to the Indian High Commissioner to New Zealand, Muktesh Pardeshi for his leadership and vision in conceptualising this report. We value the trust placed in the India New Zealand Business Council to develop this report. We would also like to extend our appreciation to industry professionals and organisations who have participated and guided us in this research.

The Council trusts that the insights provided in this report guide businesses to make informed decisions about the New Zealand pharmaceutical sector.

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*Disclaimer: This report is a collection of primary and secondary data, available through research and interviews. INZBC and the Indian High Commission, NZ, does not take responsibility of any business decisions taken, on the basis of this report. The objective of this report is to form a broad view of the Pharma Sector in New Zealand. Companies wishing to invest in New Zealand, are encouraged to do their own research.*





# Chapter 1: Overview of the sector

## New Zealand Environment

**New Zealand has a unique environment for publicly funding medicines. It's model for medicine funding is the only one in the world that operates with a capped budget.**

The simplified process for a modern medicine, publicly available in New Zealand is as follows.

1. A medicines company [NZ based sponsor] submits a new medicine application to Medsafe
2. Medsafe checks that the medicine meets safety requirements and decides it can be used in New Zealand
3. A medicines company submits a medicine funding application to PHARMAC
4. PHARMAC's Pharmacology & Therapeutics Advisory Committee (PTAC) of doctors and specialists assess the funding application
5. PTAC recommend to PHARMAC whether to fund the medicine and they give the medicine a priority rating
6. PHARMAC then independently analyse the medicine against its factors for consideration
7. PHARMAC decides either to publicly fund the medicine ("list" the medicine) or consider the medicine for possible future funding ("rank" the medicine)

If the medicine funding application is successful, on average the decision process takes 4.15 years. Otherwise, medicines recommended by PTAC sit on the waiting list which currently has over 100 medicines waiting for funding – some have been waiting more than 10 years and counting (one medicine for 15 years).

**Companies do have the option to distribute in the private retail market as well.**

## Medicines New Zealand Strategy

New Zealand government has defined three main outcomes for medicines in New Zealand:

**Access:** New Zealanders have access to the medicines they need, regardless of ethnicity, location or wealth.

**Optimal use:** medicines used to their best effect

**Quality:** medicines that are safe and effective.

PHARMAC focuses on access to and the best use of medicines. They decide which medicines will be government funded. Quality is primarily the role of other organisations, such as Medsafe.

Source: [1] Pharmac | Our place in the health system





## Main agencies involved in managing the sector

### The main 3 agencies involved in this sector are:

**Medsafe NZ:** checks that the medicine meets safety requirements and decides it can be used in New Zealand

**Pharmac NZ:** decide either to publicly fund the medicine (“list” the medicine) or consider the medicine for possible future funding (“rank” the medicine)

**Medicines NZ:** advocates to improve access to modern medicines for New Zealand patients. Medicines New Zealand is an industry association whose members are engaged in the research, development, manufacture and marketing of modern prescription medicines.

### Other agencies/stakeholders in the sector:

#### The Minister of Health

The Minister takes responsibility for PHARMAC’s performance.

Expectations of PHARMAC are set by the Minister who is also involved in appointing the PHARMAC Board.

The PHARMAC Board provides reports and briefings regularly to the Minister of Health.

#### Ministry of Health

PHARMAC works with the Ministry of Health, which acts on behalf of the Minister, to track its performance. PHARMAC takes part in the Ministry of Health’s Health Sector Forum. The aim is to build understanding of health system priorities amongst health agencies and provide leadership to the sector in key areas.

#### Parliament and Members of Parliament

As a Crown entity, Parliament holds PHARMAC to account for their actions. PHARMAC helps the Minister respond to Parliamentary Questions (questions asked about their operations by Members of Parliament). Their performance is also scrutinised by Parliament’s Health Select Committee. PHARMAC also assists MPs with queries from their local constituents.

#### District Health Boards (DHBs)

DHBs hold the funding for most publicly financed health services, including the Combined Pharmaceutical Budget (CPB) and hospital medical devices. PHARMAC’s Memorandum of Understanding with the DHBs provides a sound basis for working together over time.







## **Sector Operations Group**

Sector Operations Group is the Ministry's claims processing unit. It pays pharmacists for the subsidised medicines people get from their community pharmacy. It also processes Special Authority applications for medicines with specific criteria that must be met before they are funded. PHARMAC decides what the criteria are and the Ministry checks that applicants meet the criteria.

[More information on Special Authorities: see Further Reading 1]

## **New Zealand Health Partnerships Ltd**

This multi-parent Crown subsidiary is led, supported, and owned by New Zealand's 20 District Health Boards (DHBs). Together they identify and build services to benefit the New Zealand health sector.

New Zealand Health Partnerships web address is [www.nzhealthpartnerships.co.nz](http://www.nzhealthpartnerships.co.nz)([external link](#))

## **CARM**

The Centre for Adverse Reactions Monitoring (CARM) in Dunedin is New Zealand's national monitoring centre for adverse reactions. These include the side effects of a medication or surgery. It collects and evaluates reports of adverse reactions to medicines, vaccines, herbal products and dietary supplements from health professionals in New Zealand. Reports are then provided to Medsafe. CARM's web address for reporting is <https://nzphvc.otago.ac.nz/reporting/>([external link](#)), and is part of the NZ Pharmacovigilance Centre website.

## **Clinicians and other prescribers**

Prescribers include general practitioners, specialists, and nurses. They put the Pharmaceutical Schedule into practice. They refer to it on a regular basis to determine which subsidised medicines are available for their patients.

PHARMAC also seeks clinical advice from PTAC (Pharmacology and Therapeutics Advisory Committee) and their various sub-committees as well as special access panels, health professionals, PHARMAC staff and through consultations.

## **Pharmacists**

In the community, pharmacists dispense prescriptions and advise patients on how and when to use the prescribed medicine. In the hospital, pharmacists play a vital role in ensuring the funded treatments are available as prescribed. As with prescribers, PHARMAC relies on feedback from pharmacists on the practicality of Schedule changes.





### **Health professional groups**

Professional associations for doctors, pharmacists, nurses and other health professionals such as clinical engineers, provide an important perspective on medicine funding issues and PHARMAC's approach to hospital medical devices management. PHARMAC meets with such groups and seeks their input through the consultation processes. Working alongside these organisations, they develop activities to manage changes in medicines, improve access to and encourage responsible use of pharmaceuticals.

### **Consumer and patient groups**

The decisions PHARMAC makes impact on almost all New Zealanders, so it is important that the impact of those decisions on patients and consumers is well thought through. PHARMAC is in regular contact with patient and consumer groups and welcome feedback on medicine funding, their devices work, or other issues. To ensure they get appropriate consumer input to operations, they take advice from the Consumer Advisory Committee on engagement plans and practices.

### **Pharmaceutical companies**

PHARMAC relies on pharmaceutical companies to provide medicines for New Zealanders. In most cases, when PHARMAC funds a medicine they agree on a supply contract with the company to ensure they continue to supply the contracted medicines.

Pharmaceutical companies are also required to provide information on; how a medicine or medical device works, its interactions and side effects, as well as all the information PHARMAC needs to assess the medicine for funding using the Factors for Consideration. This information is available through Medsafe.

### **Regulatory Consultants & Sponsors:**

Regulatory consultants are independent individuals or agencies, who are authorised to register new drugs in New Zealand, to Medsafe.

*[A complete list of such regulators is given later in this report in Chapter 9: Important Industry Contacts]*

Sponsors are companies that are registered in New Zealand and support marketing & distribution of medicines in the local market. They may have the capacity for medicine registration, distribution, warehousing, testing, marketing, etc.

**Sponsors will be the first port of call for any exporter from overseas.**

*[For more details read Chapter 2: Understanding the export journey]*





# General issues faced by this sector in New Zealand: A Snap Shot

## Some highlights from Medicines NZ report 2020/21:

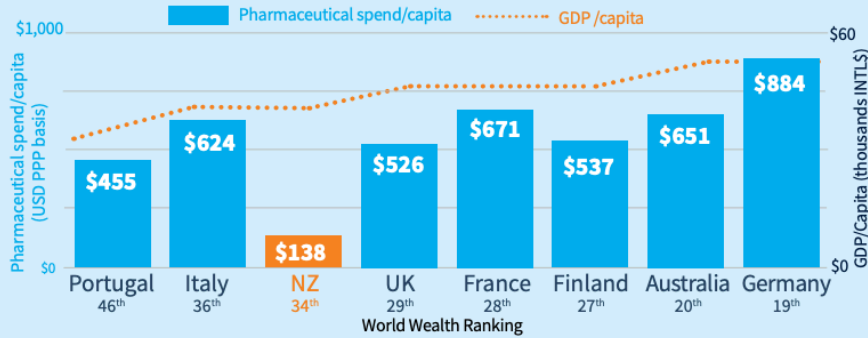
- New Zealand ranks last out of 20 OECD countries for market access\* to modern medicines.
- Three times more modern medicines were publicly funded in Australia between 2011 and 2017

## New Zealand is not a poor country

Ehara a Aotearoa i te motu rawakore

### WORLD WEALTH RANKING

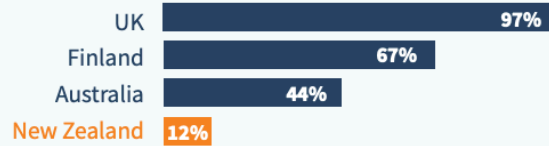
Per Capita Medicines Expenditure in 2018 by World Wealth Ranking and GDP<sup>3-7</sup>



### MEDICINES ACCESS

Comparable countries have better access to modern medicines<sup>8</sup>

New Zealand ranks last out of 20 OECD countries for market access\* to modern medicines

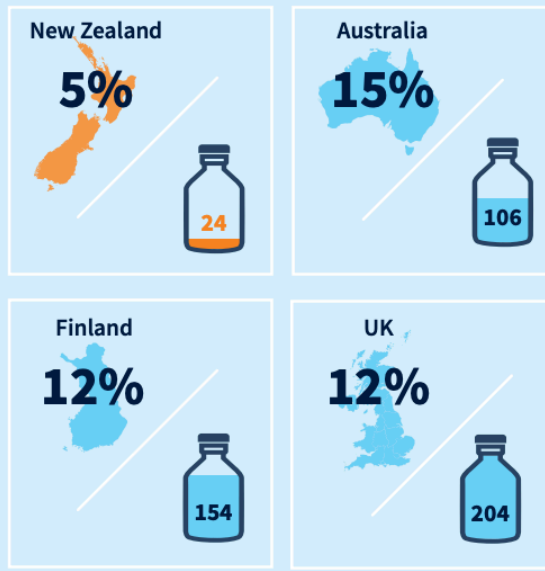


\*This measures the number of modern medicines registered, time it takes to access and how many are publicly funded

### MEDICINES EXPENDITURE & INVESTMENTS

Other countries invest more of their total health budget to publicly fund medicines<sup>9</sup>

2011–2018: Proportion of health budget spent on medicines vs number of modern medicines publicly funded.



New Zealand only publicly funded 6% of the 403 modern medicines launched between 2011–2018

Source: [2] Medicines Landscape 2020/21





### PROBLEM

While the total health budget has increased, the medicines budget has not kept pace with population growth and inflation.<sup>2</sup>

### New Zealand's medicines budget has been significantly underfunded



Between 2007 and 2018 the medicines budget shrank in real terms by 0.3%.

**\$80** investment per person per year is required to return medicines funding to the equivalent of **2007 levels**

### PROBLEM

The existence of a waiting list of more than 100 recommended medicines is evidence that New Zealand's budget levels require review. Without a review the waiting list is likely to continue to exist — if not grow.<sup>3</sup>

### The medicines waiting list continues to grow

Average waiting time



and counting

Includes



new listings in areas such as:

- Cancer: 17**
- Diabetes: 11**
- Cardiovascular: 8**
- Rare disorders: 11**
- Mental health: 6**

## How are New Zealanders doing?

### CANCER

Survival rates are worse for New Zealand patients<sup>1-4</sup>

Median survival for advanced breast cancer patients



Cancer survival rates are worse for Māori than non-Māori

#### Māori women

- 1.5x more likely to die from breast cancer
- 2.5x more likely to die from cervical cancer
- 4x more likely to die from lung cancer

#### Māori men

- 3x more likely to die from lung cancer
- 3.5x more likely to die from liver cancer
- 1.5x more likely to die from prostate cancer

One of the contributing factors is better access to medicines overseas.

Between 2011 and 2018 New Zealand publicly funded only 7 of the 90 modern cancer medicines launched in the OECD in that period






**CARDIOVASCULAR DISEASE**

Cardiovascular disease affects Māori more frequently than non-Māori <sup>4-6</sup>

**170,000**  
New Zealanders living with cardiovascular disease


**Māori 2x more likely to die** than non-Māori


**Māori 1.5x more likely to be hospitalised** than non-Māori


  
**Only 1 modern medicine** to treat cardiovascular disease was publicly funded between 2011-2018 in New Zealand out of the **22 medicines** launched in the OECD

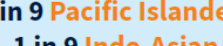
**DIABETES**


Diabetes impacts our ethnic communities more significantly <sup>4,7,8</sup>

Currently **250,000+**  
  
**New Zealanders with diabetes**


Nearly **40**  
  
people diagnosed every day

  
**1 in 9 Pacific Islanders**

  
**1 in 9 Indo-Asian**


  
**1 in 18 Māori**

Between 2011 and 2018 **New Zealand did not fund any of the 34 modern medicines to treat diabetes** that were launched in the OECD in that period.

  
**1 in 22 European/other**

**ARTHRITIS**

Arthritis is a leading cause of disability and loss of wellbeing <sup>4,9</sup>

Currently **670,000** with arthritis in New Zealand  
  
Expected to rise to **1 million** by 2040

**Māori men 1.4x more likely to have arthritis** than non-Māori men

Between 2011 and 2018 **New Zealand did not fund any of the modern medicines for arthritis** that other countries publicly fund

**RARE DISEASES**

Patients with Rare Diseases and their family face a lifetime of inequity <sup>4,12,13</sup>

  
**1 in 17** New Zealanders living with a rare disease

  
**1 in 3** New Zealand rare disease patients are often **unhappy and depressed**

**2** v **36**  
Only **2** modern medicines to treat rare diseases publicly funded between 2011-2018 in NZ out of **36** launched in the OECD







## MENTAL HEALTH

Brand switches  
can impact  
patients <sup>4,10,11</sup>

### Changing the brand of funded antidepressant medicines



\$5 million per year  
saved on the cost  
of the medicine



- 142 side effects reports
- 1 suicide attempt reported

1  
suicide =  \$5.6m

The impact of 1  
suicide is estimated  
to cost New Zealand  
\$5.6 million

Between 2011 and  
2018 **New Zealand**  
did not publicly fund  
any of the modern  
medicines for mental  
health launched in the  
OECD in that period

“  
Generics do not  
always lead to  
the anticipated  
monetary savings  
and also raise  
compliance issues

-Desmarais, Beauclair &  
Margoese

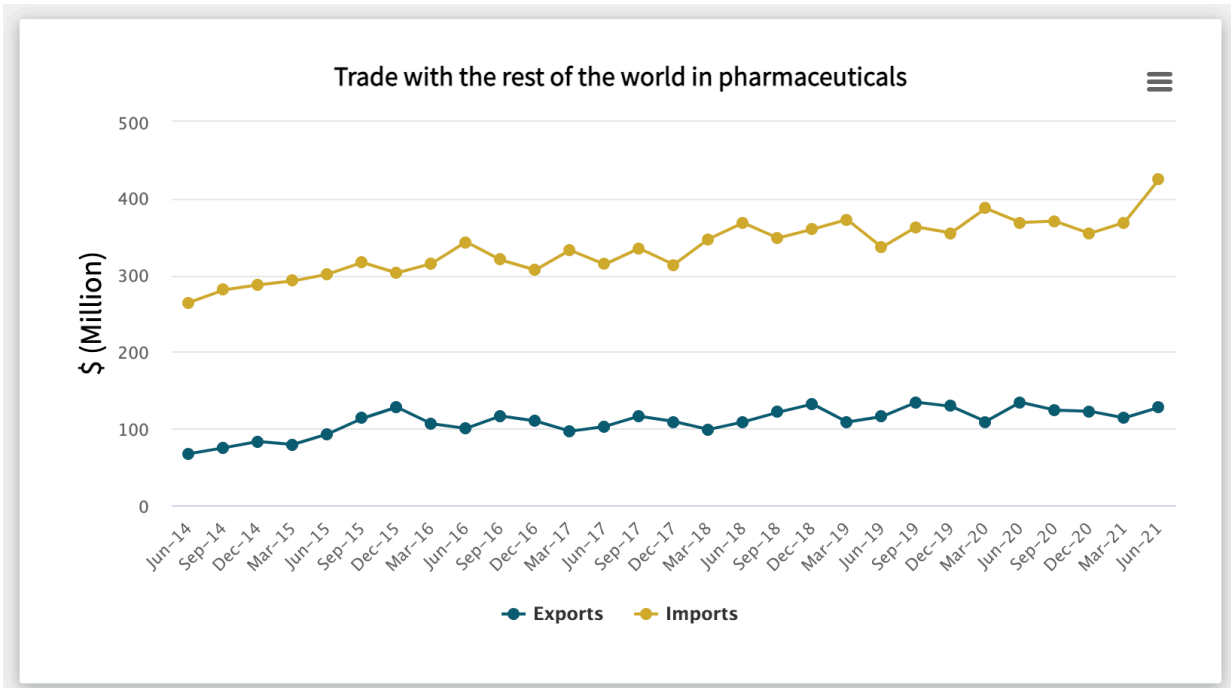




## Industry Trade in Figures

In the June 2021 quarter New Zealand exported \$127.64 million of pharmaceuticals to the rest of the world and imported \$424.59 million, representing a trade balance of \$-296.95 million and a total trade value of \$552.23 million.

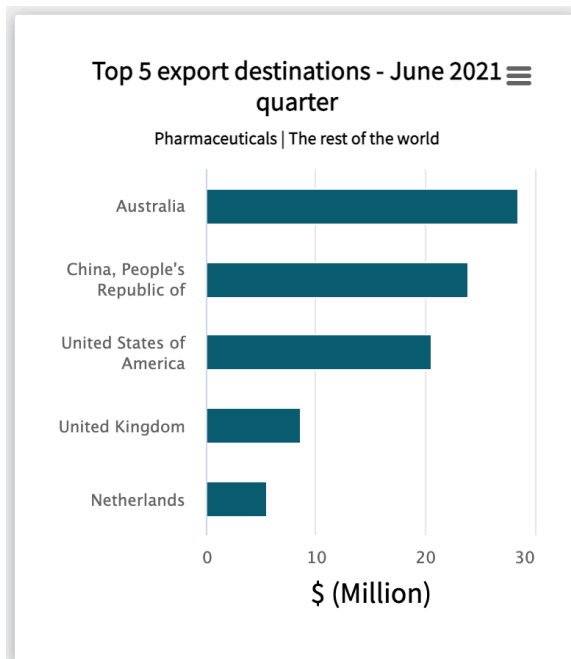
This represented 0.7% of all goods exports to the rest of the world and 2.8% of imports.



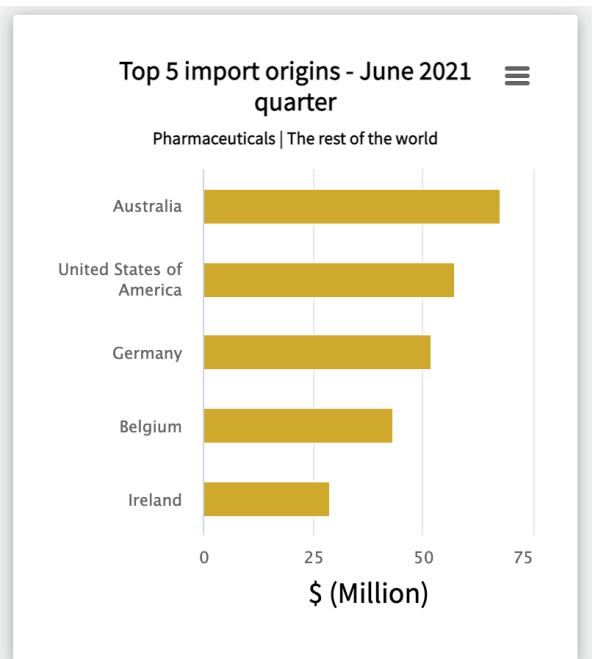
### Top 5 countries for export-import of pharmaceuticals

[As on June 2021 quarter]

#### Exports



#### Imports



[Source: Stats NZ]

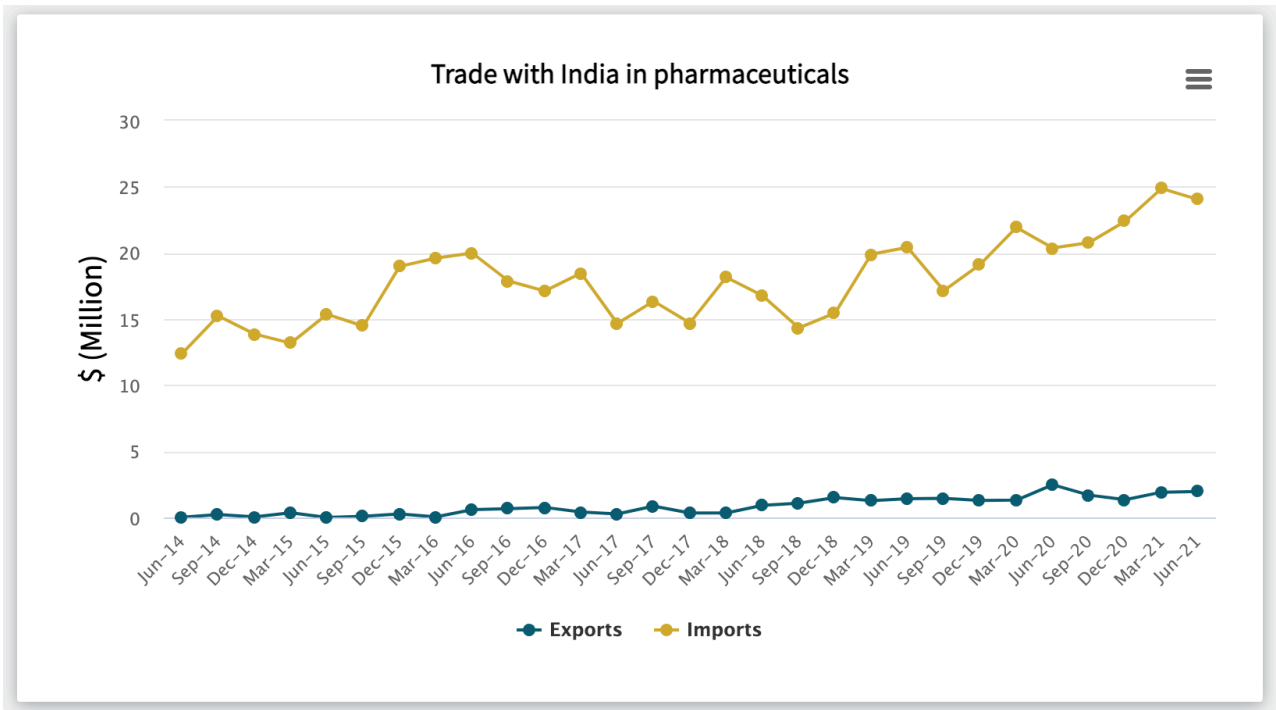




## New Zealand's Trade with India – pharmaceuticals

In the June 2021 quarter New Zealand exported \$1.97million of pharmaceuticals to India and imported \$24.04 million, representing a trade balance of \$-22.07 million and a total trade value of \$26.01 million.

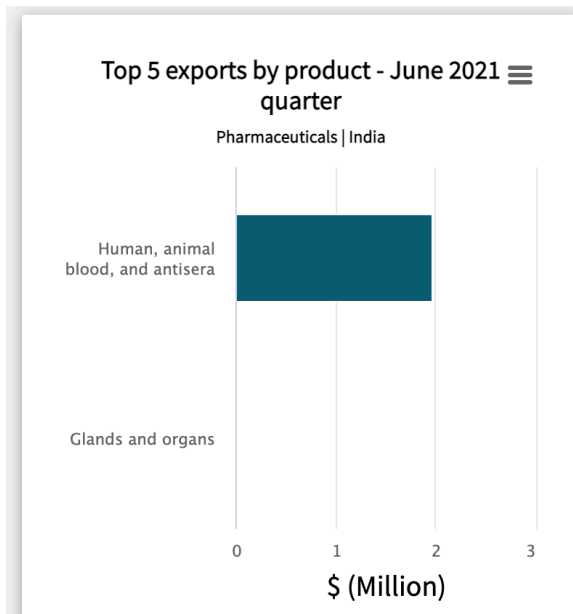
This represented 0.8% of all exports of pharmaceuticals in this time period and 2.8% of imports. For trade in pharmaceuticals, India ranked 11 of 83 for highest export value, 6 of 75 for highest import value, and 7 of 109 for highest total trade value. Additionally, this represented 1.5% of all goods exports to India and 12.2% of imports.



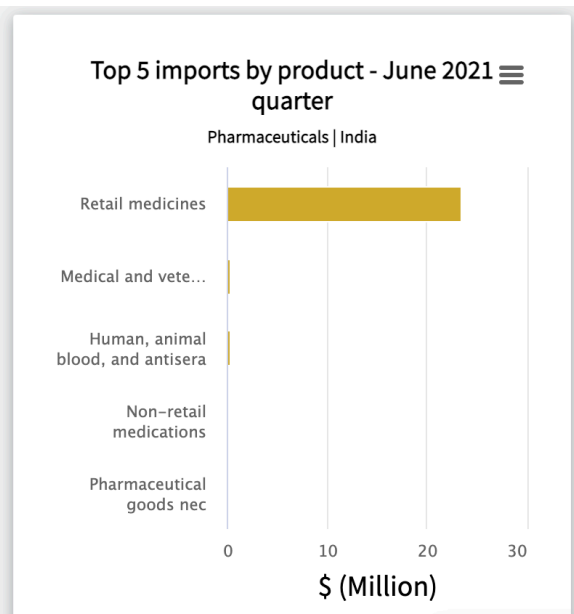
### Top 5 products for export-import with India

[As on June 2021 quarter]

#### Exports



#### Imports





## Chapter 2: Understanding the export journey

**For any company to be able to export medicines into New Zealand, you need to have a local sponsor, i.e. a NZ based company that legally represents you.**

Other alternative is to set-up your own company in New Zealand, however, that comes with substantial costs.

The NZ sponsor company will have local knowledge of the industry, the requirements, regulations, etc. It is the sponsor that will register your drug in New Zealand, apply to PHARMAC on your behalf or coordinate with agencies like Medsafe. The other roles they provide are marketing & distribution.

**The process to get the work started may look like below:**





## Who is a Sponsor?

The Sponsor is the New Zealand entity - importer, exporter or local manufacturer - that has the legal responsibility for a medical device supplied in New Zealand. This responsibility includes ensuring that medical devices are notified to the Web Assisted Notification of Devices (WAND) database in accordance with the Regulations.

### Legal Definition of a Sponsor

The legal definition of a sponsor is contained in Regulation 3 of the Medicines (Database of Medical Devices) Regulations 2003 and states;

#### **sponsor, in relation to a medical device -**

##### **means -**

- a person in New Zealand who exports, or arranges the exportation of, the device from New Zealand:
- a person in New Zealand who imports, or arranges the importation of, the device into New Zealand:
- a person in New Zealand who manufactures the device in New Zealand, or arranges for another person to manufacture the device in New Zealand, for supply (whether in New Zealand or elsewhere); but

##### **does not include a person who -**

- exports, imports, or manufactures a device; or
- arranges for the exportation, importation, or manufacture of a device - on behalf of another person who, at the time of the exportation, importation, manufacture, or making of the arrangements, is a resident of, or is carrying on business in, New Zealand

### Key Criteria of a Sponsor

The interpretation of the above definition establishes the following criteria for a sponsor;

- A sponsor is based in New Zealand and must have a local presence (registered business or principal place of business in New Zealand)
- A sponsor imports, exports, or manufacturers medical devices in New Zealand
- A sponsor may arrange for a New Zealand based third party to manufacture a medical device on its behalf for supply anywhere
- A sponsor may arrange for an agent to import and distribute a medical device to New Zealand on their behalf. In these instances, the sponsor, and not the agent, has all the responsibilities of a sponsor which are listed below.

*Note - A sponsor must have a presence in New Zealand. Organisations without a New Zealand presence cannot be sponsors.*







**A sponsor is NOT an individual or organisation that purchases products from a New Zealand based sponsor for resale within New Zealand.**

**Examples of Sponsors:**

- A New Zealand entity (individual or organisation) importing devices into New Zealand for sale to the local market
- A New Zealand hospital directly importing a device from an overseas manufacturer
- A healthcare professional making a one off importation of a small number of devices, one of which he/she keeps, and reselling the balance
- A New Zealand entity parallel importing any medical device into New Zealand for sale to the local market
- A New Zealand entity importing a range of medical devices into New Zealand which it repackages as first aid kits for resale
- A New Zealand entity contracting a New Zealand third party to produce a first aid kit to the entity's specifications

**Examples of entities that are NOT Sponsors:**

- Overseas companies supplying product directly to New Zealand organisations (the importer is the legal sponsor.)
- An organisation or individual that purchases medical devices from a sponsor or that purchases medical devices that have been supplied by a sponsor.

**Responsibilities of a Sponsor**

**A sponsor has the following responsibilities;**

- To ensure that the device is safe for its intended purpose. (Refer Section 38 of the Medicines Act 1981.)
- To notify information about its medical devices to the WAND database within 30 working days of becoming the sponsor. (Refer Regulation 6 of the Medicines [Database of Medical Devices] Regulations 2003.)
- To ensure, should the information notified to the WAND database become inaccurate or incorrect, that it is corrected within 10 working days of the information ceasing to be accurate or correct. (Refer Regulation 8 of the Medicines [Database of Medical Devices] Regulations 2003.)
- To maintain distribution records of the devices supplied so that in the event of a recall or corrective action the sponsor can contact all affected users. (Refer to the Medsafe Uniform Recall Procedure.)
- To immediately advise Medsafe of any recall or corrective action affecting medical devices supplied by that sponsor in New Zealand. (Refer to the Medsafe Uniform Recall Procedure [PDF 469 KB, 49 pages].)  
[ <https://www.medsafe.govt.nz/safety/RecallCode.pdf> ]





- To ensure that the labelling of the medical devices complies with the Regulations. (Refer Regulation 12 of the Medicines Regulations 1984.)
- To ensure that any advertising for medical devices supplied by that sponsor complies with the requirements of the Medicines Act and Regulations. (Refer Part 4 of the Medicines Act 1981.)

Source: <https://www.medsafe.govt.nz/regulatory/devicesnew/1Definition.asp#sponsor>

**For further reading, see reference:**

[16] Medsafe: Regulation of Dietary Supplements

[17] Medsafe: Guidance for Natural Health Practitioners





# Chapter 3: New Zealand Pharma Funding System

## Overview:

**New Zealand is the only country with a government agency like PHARMAC.**

PHARMAC is the only agency in the world that both:

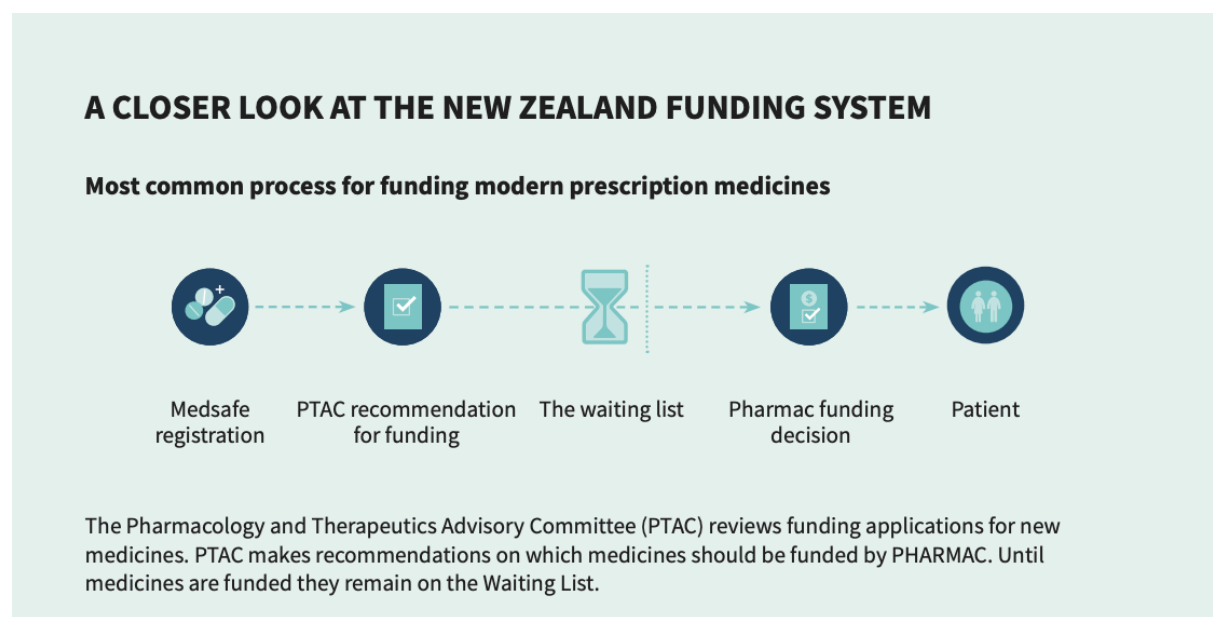
- decides what medicines to fund and
- manages a fixed budget for those medicines.

*Industry Tip: They do not approve medicines, that's Medsafe's role. They make sure medicines work as they're supposed to.*

PHARMAC does not make, buy or sell medicines. They are not profit driven. They are given a budget by the Government and they invest all of it on making sure New Zealanders can access medicines.

In 2019/20, PHARMAC managed \$1.04 billion in spending on medicines. They invested all of it into medicines for New Zealanders.

PHARMAC currently funds nearly 1000 different medicines (in over 2000 different preparations). These are the medicines available in hospitals and from the local pharmacies.



[Source: PHARMAC]





## How are medicines approved in New Zealand?

Companies who wish to sell a new medicine in New Zealand make an application to Medsafe (called a New Medicine Application or NMA). This application includes information that demonstrates the medicine meets New Zealand and internationally recognised standards for quality, safety and efficacy.

Medsafe reviews this information and makes a recommendation to the Minister of Health as to whether the medicine is approvable, or otherwise. If the medicine is approved, the New Zealand sponsor company then decides if the medicine will be supplied in this country.

Companies also submit notifications to Medsafe for planned material changes to an approved medicine (called a Changed Medicine Notification or CMN). Medsafe evaluates the change(s) to ensure that it does not affect the established quality, safety and efficacy of a registered medicine. Changed medicines cannot be marketed without the consent of the Director-General of Health (or delegate).

**Medsafe is not responsible for funding or purchasing medicines in New Zealand. The government organisation responsible for determining which medicines will be publicly funded is PHARMAC.**

## What is the medicine evaluation process?

An application to approve a new medicine includes data supporting the medicine's quality, safety and efficacy.

An evaluation of the New Medicine Application is undertaken. If Medsafe considers the information to be inadequate it will request further information. Medsafe then reviews the response and makes a decision as to whether or not it can recommend to the Minister of Health that the medicine be granted consent to be marketed in New Zealand.

## How long does this process take?

Medsafe aims to complete the various stages of a New Medicine Application evaluation within target time frames. There are also statutory timelines for the evaluation of Changed Medicine Notifications. The total time taken to reach a final decision can vary, and depends on the amount and complexity of the information provided, the amount of additional information requested and how long it takes the company to respond to Medsafe's requests for more information.

*Tip: See more detailed information on Medsafe in chapter no 4.*

Source: [4] Medsafe





## How new medicines get funded by PHARMAC

Before PHARMAC can fund a medicine, they need an application to fund it. They receive most funding applications from pharmaceutical companies. PHARMAC also accepts applications from doctors and patients.

**The Factors for consideration by PHARMAC are shown in the following diagram.**

The circular diagram represents the four different dimensions/quadrants that PHARMAC will generally consider when making funding decisions (Need[1], Health Benefits, Costs and Savings, and Suitability), and the three levels of impact that they will usually take into account (to the person; to the person’s family, [whānau] and wider society; and to the broader health system).

Ultimately, these factors help to ensure they meet PHARMAC’s Statutory Objective: “to secure for eligible people in need of pharmaceuticals, the best health outcomes that are reasonably achievable from pharmaceutical treatment and from within the amount of funding provided”.







## The four Factors for Consideration are:

1. Need
2. Health Benefits
3. Costs and Savings
4. Suitability

## Each factor has 3 different aspects:

- the individual
- the family, [whanau] and society
- the health system.

## Putting the Factors to work

The factors help PHARMAC assess each funding application against its statutory objective. They help answer the question:

**Does the proposal or decision help PHARMAC to secure for eligible people in need of pharmaceuticals the best health outcomes that are reasonably achievable from pharmaceuticals treatment and from within the amount of funding provided?**

PHARMAC will mainly use the Factors for Consideration when making funding decisions, both decisions relating to treatments being listed on the Pharmaceutical Schedule, and also for decisions for individual patients through PHARMAC'S Named Patient Pharmaceutical Assessment Policy.

When relevant, they also endeavour to use these Factors when making other decisions that relate to their statutory functions set out in the New Zealand Public Health and Disability Act 2000. This could include making decisions to support the responsible use of medicines.

### **Not every factor may be relevant to every funding decision PHARMAC makes**

Some factors may be more or less relevant (or may not be relevant at all) depending on the type and nature of the decision being made and, therefore, judgement is always required. Having the ability to exercise this judgement is critical to PHARMAC'S role as it enables them to respond appropriately to a broad range of situations.

### **Every funding decision must be considered in relation to the amount of funding available**

PHARMAC considers every funding decision in relation to how funding the given treatment may impact on the Combined Pharmaceutical Budget, District Health Board (DHB) hospital budgets and the overall Vote Health budget as applicable, for both the current financial year and over future years.

Source: [3] PHARMAC





The Combined Pharmaceutical Budget is a fixed annual budget determined by the Minister of Health. Funding proposals for pharmaceuticals will be compared against one another using the Factors for Consideration, to determine which investments would result in the best health outcomes. Each funding proposal will then be ranked against all other funding proposals based on the results of this assessment. This is called the prioritisation process and the ranking helps PHARMAC decide which investments to progress within the fixed annual budget.

*Tip: Detailed notes on how to make a funding application, available in chapter no. 5, on PHARMAC*





# Chapter 4: Medsafe

## Introduction to Medsafe

### What is Medsafe?

**Medsafe is the New Zealand Medicines and Medical Devices Safety Authority.** It is a business unit of the Ministry of Health and is the authority responsible for the regulation of therapeutic products in New Zealand.

### **Medsafe's mission is:**

*To enhance the health of New Zealanders by regulating medicines and medical devices to maximise safety and benefit*

Medsafe has around 60 staff operating out of two offices, with centralised administrative functions, product approval and standard setting based at the head office in Wellington. Investigation and Border Control functions are based in Auckland.

In carrying out its functions, Medsafe is accountable to the Ministry of Health, and through the Ministry to the Minister of Health. It is also accountable to the pharmaceutical industry for those activities which are funded by fees collected from the industry.

## What products does Medsafe regulate?

**Medsafe regulates products used for a therapeutic purpose.** These include:

- medicines
- related products
- medical devices
- controlled drugs used as medicines

**"Therapeutic purpose"** is defined in Section 4 of the Medicines Act, and includes the treatment, diagnosis and prevention of disease or the modification of a physiological function. It also includes cleaning, soaking or lubricating contact lenses, effecting contraception or inducing anaesthesia.

**"Medicine"** is defined in Section 3 of the Medicines Act. A product is a medicine if it has a pharmacological effect and is used in humans primarily for a therapeutic purpose.





**"Related product"** is defined in Section 94 of the Medicines Act. It is a product that is primarily a food, dentifrice or cosmetic, but has a secondary therapeutic use. Examples of related products include throat lozenges and fluoride toothpastes.

**"Medical device"** is defined in Section 3A of the Medicines Act. Medical devices exert their therapeutic effect by physical rather than pharmacological means. The term covers products ranging from wound dressings to heart valves.

For further information about the products regulated by Medsafe and the types of controls used, you should:

- refer to the Medicines legislation; or
- refer to the New Zealand Regulatory Guidelines for Medicines Volume 1.

**Pre-marketing approval** must be obtained for new and changed medicines. **New medicines cannot be marketed in New Zealand without the consent of the Minister of Health.**

Medicines to which changes have been made cannot be marketed without the consent of the Director-General of Health. Data that satisfactorily establish the quality, safety and efficacy of the product, for the purposes for which it is to be used, must be submitted for evaluation before consent can be granted.

**Post-marketing surveillance** monitors the safety of medicines and medical devices in use. Products shown to be unsafe are removed from use, and prescribers are advised about new safety information for products. Post-marketing surveillance is achieved through activities such as:

- monitoring adverse reactions to medicines used in New Zealand and monitoring the international literature and other information sources;
- testing marketed medicines against product quality standards;
- handling complaints and investigations; and
- auditing and licensing medicine manufacturers.

Source: [4] About Medsafe





## Medsafe's Evaluation and Approval Process

### How are medicines approved in New Zealand?

Companies who wish to sell a new medicine in New Zealand make an application to Medsafe (called a New Medicine Application or NMA). This application includes information that demonstrates the medicine meets New Zealand and internationally recognised standards for quality, safety and efficacy.

Medsafe reviews this information and makes a recommendation to the Minister as to whether the medicine is approvable, or otherwise. If the medicine is approved, the New Zealand sponsor company then decides if the medicine will be supplied in New Zealand.

Companies also submit notifications to Medsafe for planned material changes to an approved medicine (called a Changed Medicine Notification or CMN). Medsafe evaluates the change(s) to ensure that it does not affect the established quality, safety and efficacy of a registered medicine. Changed medicines cannot be marketed without the consent of the Director-General of Health (or delegate).

Medsafe is not responsible for funding or purchasing medicines in New Zealand. The government organisation responsible for determining which medicines will be publicly funded is PHARMAC.

### How can I know that a medicine has been approved for sale in New Zealand?

Medsafe lists all medicines that have been approved in New Zealand on its website, and any medicines where an application was submitted but approval was not granted.

This list includes information on where the medicine is made, the ingredients it contains, how it is packaged, what it is used for (indications) and who is legally responsible for the product (known as the Sponsor).

**Tip: This information can be found on the Product/Application Search page: <https://www.medsafe.govt.nz/regulatory/DbSearch.asp>**

[5] Medsafe Evaluation Process





## What is the medicine evaluation process?

An application to approve a new medicine includes data supporting the medicine's quality, safety and efficacy.

An evaluation of the New Medicine Application is undertaken. If Medsafe considers the information to be inadequate it will request further information. Medsafe then reviews the response and makes a decision as to whether or not it can recommend to the Minister of Health that the medicine be granted consent to be marketed in New Zealand.

## How long does this process take?

Medsafe aims to complete the various stages of a New Medicine Application evaluation within target time frames. There are also statutory timelines for the evaluation of Changed Medicine Notifications. The total time taken to reach a final decision can vary, and depends on the amount and complexity of the information provided, the amount of additional information requested and how long it takes the company to respond to Medsafe's requests for more information.

*[Information on Medsafe's evaluation timelines – See reference \[6\]](#)*

## What data does Medsafe review in medicine applications?

- The acceptability of the proposed product trade name.
- Evidence of Good manufacturing practice (GMP) to demonstrate the medicines are consistently manufactured under acceptable quality standards.
- Chemical and biological data that supports the source, manufacture, characterisation, quantity, quality, storage and stability of the drug substance (active ingredient) and drug product (finished product).
- The quantity and quality of other non-active ingredients (excipients) present in the medicine.
- The formulation of the medicine (eg, tablet, suspension, capsule, injection).
- Agreed specifications (quality tests) that the medicine must meet before it is released to be sold or dispensed.
- Results of bioequivalence studies that evaluate the therapeutic equivalency of generic medicines and the corresponding brand name (innovator) products.
- Results of clinical studies in people that demonstrate new medicines are safe and effective for the treatment of a particular disease or condition.
- The quality of the medicine's packaging and the content of the medicine label.
- The information presented in the medicine data sheet and package insert (eg, consumer medicine information [CMI]).





## **What are the criteria used by Medsafe to establish the quality of a medicine?**

Medsafe assesses medicine applications against internationally established criteria, such as guidelines published by the EMA (European authority), the FDA (USA), Health Canada, the TGA (Australia) and the International Conference on Harmonisation (ICH).

Medsafe does not test every medicine before it is approved. The assessment of a medicine application is based on information supplied to Medsafe. Manufacturers are regularly inspected by Medsafe or other international regulators to ensure they consistently produce high quality medicines.

All medicines, regardless of the country of manufacture, are assessed to the same requirements.

## **How is the efficacy of a medicine established before it can be approved?**

Efficacy is a technical term used to describe how well the medicine works.

Clinical trials are undertaken by pharmaceutical companies to collect data on the efficacy of potential new medicines. These trials can be conducted using healthy volunteers or patients, depending on the type of medicine and its stage of development.

Clinical trials begin with small studies in a controlled population of volunteers or patients and, as data are gathered, expand to large scale studies in patients. These large scale studies investigate the new medicine in comparison with placebo or another established treatment.

Bioequivalence studies are designed to compare the rate and extent of absorption of the active ingredient(s) in a test generic medicine with that of a reference innovative medicine. If two medicines are demonstrated to be bioequivalent, it is considered that there would be no clinically significant difference in their bioavailability, and their efficacy and safety profiles are therefore considered to be the same. As a result, it would not normally be necessary to repeat clinical studies for generic medicines.

## **How is the safety of a medicine established before it is approved for use in New Zealand?**

The pharmaceutical company responsible for that medicine provides Medsafe with safety information from clinical studies performed using that medicine. If the medicine has also been supplied elsewhere the company will also provide data from use in that country. The extent of the clinical studies varies depending on the type of medicine application.







Medsafe evaluates the results from these clinical studies to determine if the safety profile is acceptable.

Medsafe reviews the risks and benefits for each specific medicine to ensure that the safety profile is acceptable (ie, the benefits of the medicine outweigh the risks).

**The following factors are taken into consideration.**

**Benefits**

- Has efficacy been demonstrated in the target population (ie, those who will use the medicine)?
- Is the medicine significantly better than a placebo?
- How does the medicine compare to any alternative treatments?
- How many people have the condition that this medicine will treat or prevent?
- What is the natural history of the disease?
- Is it self-limiting, chronic or fatal?

**Risks**

- What proportion of people taking the medicine experience an adverse reaction?
- How many of these adverse reactions are considered to be serious?
- How many people stopped treatment because of an adverse reaction?
- Are the adverse reactions reversible, treatable or avoidable (eg, interactions with other medicines)?





## Introductory Regulatory Guidance

### Is my product a medicine?

The first thing you need to do is work out if your product is a medicine. You need to answer the below 2 questions:

- Does your product have a therapeutic purpose or do you want to state a therapeutic claim?
- Does your product contain a scheduled ingredient?

### Does your product have a therapeutic purpose or do you want to state a therapeutic claim?

If your product has a therapeutic purpose or makes a therapeutic claim then it is a medicine, related product or medical device.

A therapeutic purpose is defined in section 4 of the Medicines Act 1981. It includes the treatment, diagnosis and prevention of disease, or the modification of a physiological function. It also includes effecting contraception or inducing anaesthesia.

It can be difficult to determine whether a claim implies a therapeutic purpose. For advice on this, the Association of New Zealand Advertisers website has guidelines on therapeutic claims and provides examples of claims that do not imply a therapeutic purpose.

[See reference 9 for guidelines]

For further advice, there are a number of regulatory consultants who can help.

*Tip: Please see appendix for list of regulatory consultants*

### Does your product contain a scheduled ingredient?

If your product contains a scheduled ingredient then it is a medicine.

Medicines are generally scheduled (ie, classified) according to their active ingredients. The First Schedule to the Medicines Regulations 1984 is a list of ingredients classified as prescription, restricted or pharmacy-only medicines.

You can check your ingredients using Medsafe's searchable database. Search by both the name you know the ingredient by and any synonyms. If you do this and get a 'no substances were found' result, it is unlikely that the ingredient is scheduled under the Medicines Regulations 1984. [Link: <https://www.medsafe.govt.nz/profs/class/classintro.asp> ]

**Note** - if you find the ingredient is not scheduled, your product may still be a medicine if the ingredient has a therapeutic purpose. For example, certain strengths of paracetamol are unscheduled but this ingredient has a therapeutic purpose and so the product is a medicine.





### If your product is not a medicine, it may be a:

- **Related product:** A related product is a product that is primarily a food, dentifrice or cosmetic, but has a secondary therapeutic use. The consent of the Minister of Health is required before a new related product can be sold in New Zealand.
- **Medical device**
- **Dietary supplement**
- **Food:** A food falls under the jurisdiction of the Food Act 1981 and is regulated by the Ministry for Primary Industries. There are numerous Food Standards that apply to foods (eg, the New Zealand Food [Supplemented Food] Standard 2010). The Ministry for Primary Industries publishes a New Zealand Supplemented Food Standard - User Guide which will help you. For further information on food and supplemented food regulations, contact the Ministry for Primary Industries [<https://www.mpi.govt.nz/food-business/> ]
- **Cosmetic:** A cosmetic is a product used to cleanse, protect or beautify the hair or skin. Cosmetics must not have a therapeutic purpose or contain a scheduled ingredient. A product marketed as a cosmetic must comply with the Cosmetic Products Group Standard 2006 , which is published by the Environmental Protection Authority. Further information on Cosmetics can be found on the Environmental Protection Authority website. [Link: <https://www.epa.govt.nz/industry-areas/hazardous-substances/guidance-for-importers-and-manufacturers/cosmetics/> ]. Regulations 24 and 26-36 of the Medicines Regulations 1984 also have requirements that apply to cosmetics.

**There is no approval or registration process in New Zealand for cosmetics that meet these requirements.** It remains the responsibility of the sponsor (ie, you) to ensure the cosmetic is made to an acceptable quality and is safe to use.

- **Psychoactive product:** A psychoactive substance is anything that is capable of inducing a psychoactive effect in an individual who uses the psychoactive substance. Controlled drugs, medicines, herbal remedies, dietary supplements, food, alcohol and tobacco are excluded from the definition of a psychoactive substance.

Psychoactive products must meet the requirements of the Psychoactive Substances Act 2013 and are regulated by the Office of the Psychoactive Substances Regulatory Authority.

Psychoactive products require approval from the Psychoactive Substances Regulatory Authority before they can be marketed in New Zealand. Only products that are approved psychoactive products should make claims that imply a psychoactive or mood altering effect.

For further information on psychoactive products, contact the Psychoactive Substances Regulatory Authority [Link: <https://www.health.govt.nz/our-work/regulation-health-and-disability-system/psychoactive-substances-regulation> ].

**Tip: [7] See detailed information on categorisation of products:**

<https://www.medsafe.govt.nz/regulatory/categorisation-of-products.asp>

Source: [8] Medsafe: Regulatory Guidance





## What do I need to do to sell my medicine in New Zealand?

Medicines and related products need consent from the Minister of Health before being sold in New Zealand. As part of this process, an application needs to be submitted to Medsafe.

**In order to submit an application you will need to think about all of the following factors:**

### Type of application

If your product is a medicine, you will need to submit a New Medicine Application together with supporting data.

If your product is a related product, you will need to submit a New Related Product Application together with supporting data.

### Forms

You will need to submit a New Medicine or Related Product Application Form.

Medsafe has developed guidance on how to complete this form.

View documents 14 to 22 in the list of Forms for further guidance.

[See reference 10: Forms & Templates]

### Supporting data

Information required in your application includes data demonstrating the safety, efficacy and quality of the ingredients and of your final product. Efficacy is a technical term used to describe how well a medicine works.

You will need to show the safety and efficacy of your product in the treatment of humans. Evidence will need to be provided from clinical trials or by providing robust, scientific peer reviewed literature. Medsafe cannot accept evidence of traditional use or testimonials to support your efficacy claims.

Data to show the quality of your product during its shelf-life will also need to be submitted.

Supporting data can range in size from a few hundred pages to a few hundred boxes, depending on the type of your application.

***View Part 2 of the Guideline on the Regulation of Therapeutic Products in New Zealand for further guidance on supporting data.*** [See reference 10]





## Good manufacturing practice (GMP)

Your product will need to be made in a facility that complies with good manufacturing practice.

Good manufacturing practice describes the systems, manufacturers of medicines are required to have in place to ensure products are consistently safe, effective and of acceptable quality. The requirements are described in a code of practice called the New Zealand Code of Good Manufacturing Practice for Manufacture and Distribution of Therapeutic Goods. [See reference 12]

If your product is not made in New Zealand, you will also need to think about the requirements for commercial importation. The New Zealand Customs Service is able to advise you on this. [Link: <https://www.customs.govt.nz/business/> ]

## Sponsor responsibilities

The sponsor is the person or company legally responsible for placing the product on the market in New Zealand.

As sponsor you must have a physical address in New Zealand.

**For further guidance on sponsor responsibilities, view:**

- regulation 50 of the Medicines Regulations 1984
- sections 17, 21, 29, 41, 42 and 57 of the Medicines Act 1981

*[See Reference 13]*





## Medical Devices

### **The Web Assisted Notification of Devices (WAND) Database**

For medical devices to be legally supplied in New Zealand they must be notified to the WAND database. Notification of medical device information to the WAND database is free and there are no on-going fees. Devices must be notified to the WAND database within 30 calendar days of a person or organisation becoming the sponsor of the device.

### **Medical Device Manufacturer**

Individuals and organisations manufacturing medical devices in New Zealand should ensure the devices are correctly notified to the WAND database. Manufacturing includes assembling of kits of medical devices (ie, first aid kits) as well as device fabricators.

### **Explanation of the WAND Database**

The WAND database was established by the Medicines (Database of Medical Devices) Regulations 2003 to collect information about medical devices supplied in New Zealand. It is a mandatory requirement for importers, exporters and local manufacturers to notify their medical devices to the database. WAND is not an approval system for medical devices.

### **WAND is NOT an approval system**

There is no approval system for medical devices under the Medicines Act 1981. There is no mandatory requirement for medical devices to be approved by any medical device regulator prior to being supplied in New Zealand. Notification to the WAND database does not mean or imply that a medical device has been assessed by Medsafe in terms of quality, safety, efficacy, or performance.

It is, though, a mandatory requirement for importers, exporters and New Zealand manufacturers to advise the Director-General of Health, via the WAND database, of the devices that are supplied here.

### **Purpose of the WAND database**

The WAND database holds information about all medical devices supplied in New Zealand and is used by Medsafe to respond to information about medical device safety issues. If there is a safety issue with a device the WAND database is used to identify all sponsors of that device.

Source: [14] Medsafe: Medical Devices





### **How Medsafe uses WAND information**

Medsafe has a role to monitor post-market activity in relation to medical devices and to take action when required to ensure devices continue to meet legislative requirements with respect to safety. Medsafe used the information in WAND to identify sponsors of products when necessary in order to make contact when post market issues have been raised through international or local reports.

### **Charges associated with the WAND database**

There are no charges associated with the database. All information is submitted free of charge to the WAND database.

Source: [15] Medsafe: Definitions







# Chapter 5: PHARMAC

## Overview

**PHARMAC is a government agency and the only agency in the world that both:**

- **decides what medicines to fund and**
- **manages a fixed budget for those medicines.**

PHARMAC does not approve medicines, that's Medsafe's role. Medsafe ensures that the medicines work as they are supposed to. The Public Health and Disability Act sets out PHARMAC's role.

PHARMAC does not make, buy or sell medicines. They don't make a profit. They are given a budget by the Government and they invest all of it on making sure New Zealanders can access medicines.

### **It's not all about funding new and more medicines**

Many people focus on improving access to new medicines. But the focus of PHARMAC is to get the funded medicines to people affected by inequity including:

- Māori
- Pacific Peoples
- People who live rurally

It's not enough to define access solely based on whether a medicine can be prescribed to someone. It also matters that they can get it and use it. The medicines PHARMAC funds can help people live better and healthier lives.

PHARMAC wants to improve access for all New Zealanders to the medicines they already fund. This will have the greatest benefit to New Zealand.

### **Managing New Zealand's medicine budget**

The Public Health and Disability Act says PHARMAC must decide which medicines to fund for the best health outcomes for New Zealanders, while staying within their budget.

*In 2019/20, PHARMAC managed \$1.04 billion in spending on medicines. They invested all of it into medicines for New Zealanders.*

They currently fund nearly 1000 different medicines (in over 2000 different preparations). These are the medicines available in hospitals and from the local pharmacies. Every year,





the budget needs to pay for these funded medicines. If there is money left after that, PHARMAC can consider funding new medicines.

## **Finding the money for new medicines**

Since 2014, PHARMAC's budget has increased a little every year. These increases covered the costs of population growth and normal inflation. They sometimes get a big increase to meet a specific goal, such as the extra costs caused by COVID-19.

To free up enough budget to fund new medicines, PHARMAC reduces the cost of the medicines they already fund. Once a medicine is funded, generally, it stays funded.

PHARMAC has been very successful at negotiating the costs of medicines. These savings have allowed them to fund more new medicines every year.

## **How new medicines get funded ?**

Before PHARMAC can fund a medicine, they need an application to fund it. They receive most funding applications from pharmaceutical companies. They also accept applications from doctors and patients.

### **Ask the experts**

Usually, the first step is to get advice from their own clinical experts. 140 clinical experts make up their clinical committees. They assess all the scientific evidence.

The experts panel includes doctors, specialists, nurses and others who are treating people. These experts see how medicines and other treatments can improve people's lives.

PHARMAC has an overarching committee called Pharmacology and Therapeutics Advisory Committee (PTAC). There are also subcommittees which advise PTAC.

### **What kind of advice do they get?**

PTAC will recommend whether PHARMAC should fund an application or not.

They may recommend that they decline an application because it adds no value or is harmful.

PTAC might say that a medicine works well, but that PHARMAC already funds medicines that are just as good. So they may recommend to fund those medicines if they don't cost any extra (are cost neutral) or PHARMAC can save money with them.

If they recommend funding a medicine, they will give it a low, medium or high priority.





## What happens when the experts suggest to decline an application?

For transparency, PHARMAC consults before they formally decline an application. Anyone can comment on the consultation.

They have officially declined 77 applications in the past. They had proposed 92 applications for decline, but feedback suggested that they keep some applications open.

### PHARMAC needs to know all the costs and benefits

Following a recommendation from PTAC, they investigate the cost and benefits of each medicine. They don't just look at how much, in dollar terms, a medicine costs. PHARMAC looks at a number of factors including:

- how improved people's lives might be and for how long with the medicine
- how much shorter or less healthy people's lives would be without the medicine
- how a patient's whānau will be affected by a funding decision. For example, if whānau are caregivers, a treatment may reduce the level of care needed.

Every funding application is given the same methodical analysis.

### Deciding which new medicines to fund

PHARMAC compares each application against all the other applications. Then they decide what medicines are in their priorities to fund.

The priority of the medicines on their 'options for investment list' is a closely guarded secret. They need this secrecy to strengthen their bargaining position.

As at November 2020, there were about 75 medicines on the priority list. These are medicines PTAC have recommended for funding with a low to high priority. About 12 were considered high priority.

### When will the medicine be funded?

Before PHARMAC can fund a medicine, they need:

- a clear health benefit for New Zealanders
- a deal with a medicine supplier
- enough money in the budget to fund it this year, and future years
- to consult on the proposal with everyone who may be interested.

Once these align, PHARMAC works quickly to fund a medicine for New Zealanders.

**Further Reading: [19] Mythbusting PHARMAC**

Source: [18] How PHARMAC works





## How the health priorities affect PHARMAC's work

**PHARMAC uses the Government's health priorities when considering funding a medicine or medical device.**

### Overarching priorities

#### Priority 1: Child wellbeing

PHARMAC's decisions will help improve child wellbeing and support children to have a healthy start in life.

#### Priority 2: Mental wellbeing

PHARMAC's decisions will help improve mental wellbeing. For PHARMAC, this includes treatment for alcohol and drug addiction.

#### Priority 3: Prevention

PHARMAC's decisions will improve wellbeing by preventing health conditions.

In his 2020/21 Letter of Expectations to PHARMAC, the Minister of Health asked PHARMAC to “consider how the prioritisation of medications to support improving wellbeing through prevention should be addressed”.

This includes issues such as:

- smoking cessation
- immunising against infectious diseases
- antimicrobial stewardship
- sexual health.

#### Priority 4: Health equity

PHARMAC's decisions will support better population outcomes, supported by a strong and equitable public health and disability system.

They are focused on achieving equity in health outcomes and enhancing equitable access to medicines. This includes a specific focus on achieving pae ora (healthy futures) for Māori as Te Tiriti partners.

### PHARMAC's equity priorities

- Priority populations: Māori, Pacific people, low socio-economic status, refugees, rural populations.
- Priority health conditions: cardiovascular disease, diabetes, asthma, COPD, gout.





- Hauora Arotahi: PHARMAC's Hauora Arotahi (Māori health areas of focus) are -
  - mental health
  - diabetes
  - heart health
  - respiratory health
  - cancer (lung and breast)

### **Priority 5: Primary health care**

PHARMAC's decisions will support better population health and outcomes supported by primary care. They are focused on strengthening primary care through making medicines available and accessible in primary care settings.

## **Specific health conditions**

These conditions are government priorities. In addition to these priorities, PHARMAC takes into account a range of factors when making decisions.

### **Rare diseases**

This covers conditions that meet PHARMAC's definition of a rare disease (1:50,000 population).

### **Cancer**

PHARMAC considers all cancer conditions. However, note that some specific cancers (lung and breast) have a particular focus for PHARMAC under the Hauora Arotahi Māori health areas of focus.

### **Long-term conditions**

It considers diseases that have long-term conditions include:

- diabetes
- cardiovascular disease
- chronic respiratory disease
- neurological diseases (such as dementia).
- Infectious diseases

This covers both treatments for and immunisation to prevent infectious diseases.

PHARMAC also continue to promote the responsible use of antimicrobials (including antibiotics) – antimicrobial stewardship.

Further Reading: Please see earlier section on factors in consideration for funding.

Source: [20] How the health priorities affect PHARMAC's work





## How PHARMAC gets clinical advice into their decision-making

### Medical advice

PHARMAC requires good advice from clinicians to make decisions on medicines funding.

This advice is received in a number of ways, including through expert committees. PHARMAC also keeps up-to-date with the latest clinical information through ongoing professional development, monitoring of trial results and medical journal articles.

### PTAC

The main clinical advice comes from an expert committee of medical practitioners, the Pharmacology and Therapeutics Advisory Committee. PTAC has been part of the health system since the 1950s and, in 1993, began providing advice to PHARMAC.

### PTAC's role & relationship to PHARMAC

PTAC considers clinical evidence around funding applications, and takes into account PHARMAC's Factors for Consideration before making recommendations to PHARMAC on medicines funding. The Factors for Consideration are part of PHARMAC's Operating Policies and Procedures.

Read more about the Factors for Consideration: Reference [3]

PTAC members are not employed by PHARMAC (although they are reimbursed for the time they give to serving on the committee).

The committee has 10 members who have expertise in examining clinical studies and broad experience and knowledge of medicines and the conditions they treat. PTAC meets four times a year and the Chair of PTAC attends PHARMAC Board meetings as an observer and to share PTAC's views directly with the Board.

PTAC makes recommendations to PHARMAC to help us make decisions. PTAC operates under defined Terms of Reference which are available on PHARMAC's website. The Terms of Reference were reviewed in 2021.

### How are PTAC members appointed?

Members are appointed by the Director-General of the Ministry of Health. Membership terms are usually three years and may be renewed. The process for appointing members is explained in an Appointment Protocol, also available on PHARMAC's website.

### What does PTAC take into account when providing advice?

PTAC applies the same decision-making framework as the PHARMAC Board when making recommendations. Some stakeholders have suggested that PTAC should focus exclusively on clinical effectiveness, since that is its major expertise. As clinicians, however, PTAC members are also concerned with, and can usefully comment on, other factors including cost and opportunity cost, health inequalities and health need.

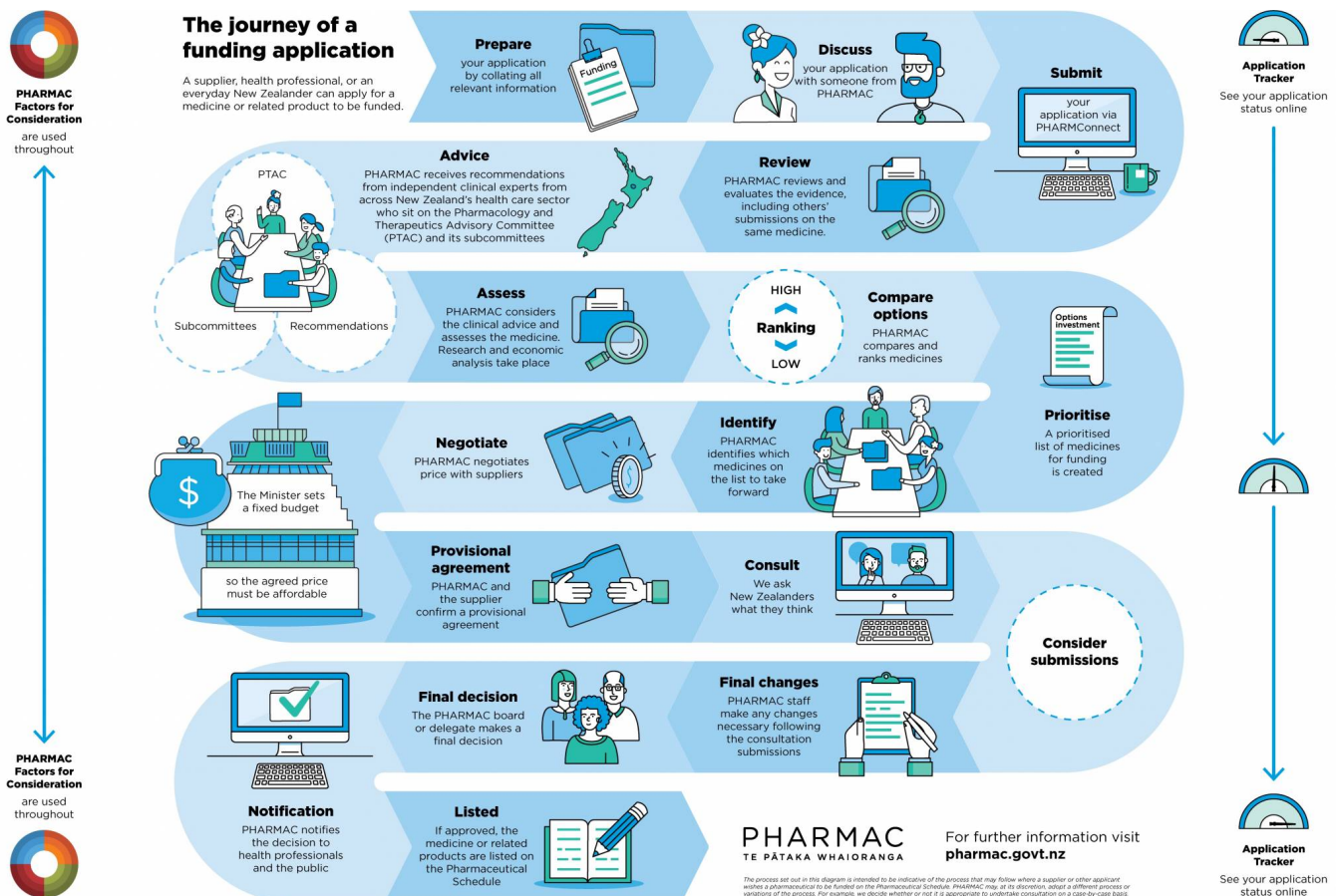
Source: [21] How PHARMAC gets clinical advice into their decision-making [further reading]



# From application to funded medicine: PHARMAC's process

PHARMAC has a process for all funding applications to ensure that every application is treated fairly. Their job is to prioritise which new medicines will deliver the best possible health outcomes for New Zealanders.

See the application flowchart:



Source: PHARMAC | Download in PDF: <https://pharmac.govt.nz/assets/PHARMAC-Funding-on-a-page-diagram.pdf>

**A supplier, health professional, or an everyday New Zealander can apply for a medicine or related product to be funded. The following steps are required:**

1. Prepare your application by collating all relevant information.
2. Discuss your application with someone from PHARMAC.
3. Submit your application via PharmConnect.
4. Review: PHARMAC reviews and evaluates the evidence, including others' submissions on the same medicine.





5. Advice: PHARMAC receives recommendations from independent clinical experts from across New Zealand's healthcare sector who sit on the Pharmacology and Therapeutic Advisory Committee (PTAC) and its subcommittees.
6. Assess: PHARMAC considers the clinical advice and assesses the medicine. Research and economic analysis take place.
7. Compare options: PHARMAC compares and ranks medicines, high to low.
8. Prioritise: A prioritised list of medicines for funding is created.
9. Identify: PHARMAC identifies which medicines on the list to take forward.
10. Negotiate: PHARMAC negotiates price with suppliers. The Minister sets a fixed budget, so the agreed price must be affordable.
11. Provisional agreement: PHARMAC and the supplier confirm a provisional agreement.
12. Consult: PHARMAC asks New Zealanders what they think.
13. Consider submissions.
14. Final changes: PHARMAC staff make any changes necessary following the consultation submissions.
15. Final decision: The PHARMAC board or delegate makes a final decision.
16. Notification: PHARMAC notifies the decision to health professionals and the public.
17. Listed: If approved, the medicine or medical device is listed on the Pharmaceutical Schedule.

PHARMAC 's Factors for Consideration are used throughout this process.

You can see the status of your application in their Application Tracker.

*Disclaimer by PHARMAC: The process set out in this diagram is intended to be indicative of the process that may follow where a supplier or other applicant wishes a pharmaceutical to be funded on the Pharmaceutical Schedule. PHARMAC may, at its discretion, adopt a different process or variations of the process. For example, we decide whether or not it is appropriate to undertake consultation on a case-by-case basis.*

*Note that implementation of a decision includes both positive and negative funding decisions. These may include notification of a Schedule listing or listing that an application has been declined.*

Source: [22] From application to funded medicine: PHARMAC's process





## Procurement & tendering process

**When a medicine is no longer under patent, other suppliers are able to sell a generic version of that medicine. This allows for competition and can lead to significant price reductions.**

This competition can take place in PHARMAC's annual Invitation to Tender (ITT). The annual Tender is key in helping PHARMAC keep up with increasing demand for medicines they fund, and for new and innovative medicines.

**This process creates savings of \$30-50 million every year for PHARMAC.**

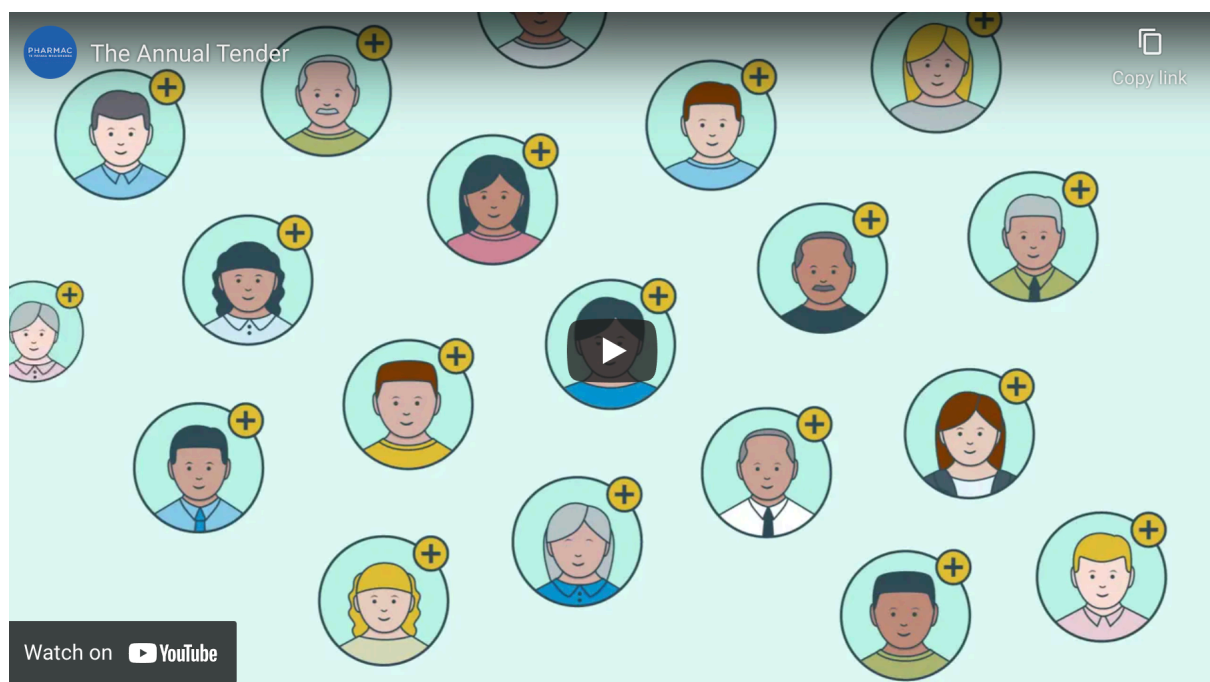
This money is reinvested to get more medicines for more people through new investments or making existing medicines available to even more people.

PHARMAC's annual tender has now developed into a process often involving over 500 line-items. It is a quick and efficient way to secure supply and drive value from pharmaceutical markets. Where savings are achieved through the tender, PHARMAC is able to:

- Manage expenditure in growing medicine markets; and
- Free up funding so that they can invest in new medicines

This video below explains why the Tender is an important part of PHARMAC's toolkit to help New Zealanders live well, get well and stay well.

See video on Youtube: <https://youtu.be/nJcsgkmRRww>



Source: [23] Procurement & tendering process





## How does the annual tender work?

The tender follows the same cycle every year:



**Drafting (May – July):** PHARMAC considers the types of products that could be included in the Tender and compiles a list of these products for consultation.

**Consultation on draft Tender (July – August):** Once the draft Tender has been put together, PHARMAC seeks feedback from suppliers, clinicians, health care professionals, the wider health sector and patients. They'll provide feedback on whether it's appropriate to include an item in the tender, and what things PHARMAC should consider during evaluation.

**Consideration of consultation feedback (August – October):** Following consultation, PHARMAC will consider the feedback, and seek additional information from the PTAC Tender Medical Evaluation Sub Committee if required before finalising the Tender.





**Finalising the Tender (October):** PHARMAC finalises the products to be included in the Tender for that year, after considering any consultation feedback.

**Invitation to Tender (early-November):** PHARMAC issues the tender and invites suppliers to provide bids on the products included in the Tender and alternative commercial proposals (ACPs).

**Bids due from suppliers (mid-December):** Suppliers have approximately 6 to 7 weeks to provide a bid for a product in the Tender. Suppliers can do this on their secure electronic portal. [Link: <https://pharmac.govt.nz/news-and-resources/consultations-and-decisions/new-electronic-portal-for-bidding-on-pharmacs-annual-tender/> ]

**Samples requested (January – February):** As a part of the evaluation process, PHARMAC may request samples of products from suppliers. PHARMAC will seek advice from clinical experts, including the Tender Medical Evaluation Subcommittee (TMESC), to see if the product is clinically and practically suitable to be included. Some of the things they look at include:

- the packaging - is it easy to store, is it easy to get into
- the labelling - is it easy to read and understand and follows the PHARMAC labelling guidelines
- the tablets – is it easy to break along the score lines, are they easy to swallow
- the taste – will the taste of the medicine stop some people taking the medicine

**Awarding bids (February onwards):** PHARMAC will evaluate the bids and make recommendations to the Board or delegate for listing. The results of these are published in a monthly Tender notification on the PHARMAC website. The winning bidder gets to be the sole supplier of the medicine for a fixed term (usually three years)

## Expert clinical and technical advice

Clinical and technical advice is an important part of the review of the tenders that are received. PHARMAC gets this advice from the Tender Medical Evaluation Subcommittee (TMESC) – made up of a range of health professionals including community and hospital pharmacists, GP, nurse, hospital doctors.

[See more about specialist advisory committees: reference 25]

### Their role is to evaluate:

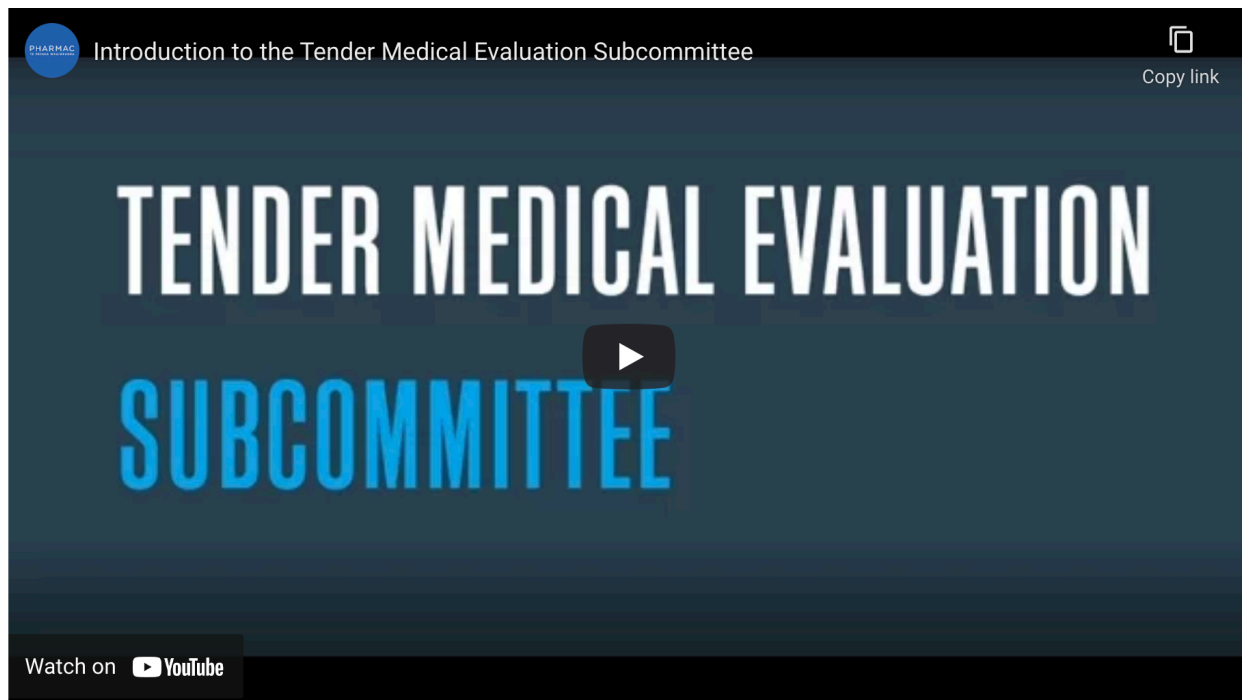
- **the packaging** - is it easy to store, is it easy to get into
- **the labelling** - is it easy to read and understand and follows the PHARMAC labelling guidelines
- **the tablets** – is it easy to break along the score lines, are they easy to swallow
- **the taste** – will the taste of the medicine stop some people taking the medicine
- **risk** – is it okay having a medicine on sole supply
- **other** clinical and technical details of the bids





Watch the video below for more information on the TMESC and what they do:

Watch on YouTube: <https://youtu.be/Ts4Nx58Yj7Y>



### Receiving a funding application

Funding applications can be for a new medicine or wider access to a medicine that is already funded.

*IMP: How to make an application: Reference [24] Make an application*

*SEE: New Zealand Government Electronic Tenders Service (GETS) portal:  
<https://www.gets.govt.nz/ExternalIndex.htm>*

Source: [23] Procurement & tendering process





## Myths & FAQs on tendering process

Some common myths and facts about the tendering process, as presented by the CEO of PHARMAC, Sarah Fitt:

Myth	Fact
Take the lowest bid price.	Price is important, BUT there are many other factors taken into account.
Tender decisions are made without seeking clinical advice.	All tender decisions require advice from PHARMAC's clinical committee which includes practicing doctors, nurses and pharmacists.
Sole Supply agreements will increase the risk of an out of stock situation.	Incentive to commit to supplying New Zealand ahead of other markets. Safeguards in place to mitigate out of stocks or potential out of stocks.
Savings achieved through tender will be hard to maintain.	No signs of decreasing.
Competition in the market will be reduced by tendering and awarding sole supply.	Increased number of suppliers.





## Hospital Medical Devices

### What is a medical device?

- Products and equipment used on, in or by a person for diagnostic or therapeutic purpose
- Simple dressings to complex systems of clinical equipment
- Supportive devices with therapeutic / safety considerations (beds and mattresses, disability support devices)
- Includes devices provided by the hospital to community patients

### Building the list – national contracting

- Allows hospital to buy the same products they're currently using on common
- terms for price and supply
- Requires hospitals to use national contract price & terms if purchasing contracted items
- Over \$400 million spend pa currently under agreement (of an estimated \$675 million)
- Over 138,000 contracted line items from over 100 suppliers

### Fairer access to hospital medical devices

- PHARMAC will decide which devices are publicly funded to get the best possible health outcomes
- Hospitals will decide what devices they will use to deliver local services, chosen from a national list managed by PHARMAC
- PHARMAC will decide what gets added or removed, and will manage a process for exceptional circumstances

*Tip: More guidance on medical devices is given earlier in this paper.*

Source: presentation by CEO of PHARMAC, Sarah Fitt to INZBC on 17 Sep 2021.







## Vaccines: PHARMAC's role

### **PHARMAC lists all publicly funded vaccines in the Pharmaceutical Schedule.**

Unlike other medicines, PHARMAC purchases and maintains a stock of all funded vaccines. The influenza (flu) vaccine and covid-19 vaccine are managed differently.

### **How PHARMAC decides what vaccines to list in the Schedule**

Vaccines are added to the Pharmaceutical Schedule the same way as any other medicine. Someone, usually a vaccine supplier, applies to PHARMAC to fund a vaccine.

PHARMAC then convenes the Immunisation Subcommittee of the Pharmacology and Therapeutics Advisory Committee (PTAC). The Subcommittee gives us clinical advice on vaccine funding applications and other matters.

***Browse the National Immunisation Schedule (Section I of the Pharmaceutical Schedule) which lists all funded vaccines: reference [27]***

The Ministry of Health maintains a separate list, also called the National Immunisation Schedule. It lists the vaccines that are offered free to babies, children, adolescents and adults.

***Read the National Immunisation Schedule – Ministry of Health website: reference [28]***

### **Covid-19 vaccine**

PHARMAC was part of the all-of-government team that secured agreements for four different Covid-19 vaccines for New Zealanders.

**Read more on this topic: <https://pharmac.govt.nz/news-and-resources/covid19/covid-19-vaccines/>**

### **Who can get vaccinated**

PHARMAC manages eligibility for funded vaccines. They target the funding for vaccines to ensure those who will benefit most can get vaccinated.

### **Deciding how much to buy**

Some vaccines take a long time to make (up to 18 months). This can make knowing how much vaccine to buy difficult as PHARMAC needs to forecast so far in advance of when it's needed.





For example, they did the forecasting for 2020's pneumococcal vaccine in mid-2019, before the covid-19 virus was even heard of. PHARMAC considers a range of factors when forecasting vaccine usage, including:

- population changes
- recent demand for the vaccine
- any special programmes the Ministry of Health or DHBs may have planned
- other events that might change the demand for vaccines, such as outbreaks overseas.

### **Vaccine distribution**

PHARMAC contracts a pharmaceutical wholesaler to run the National Vaccine Store. When a vaccine supplier delivers the vaccine that they ordered, it gets delivered to the National Vaccine Store.

Depending on the vaccine, they usually hold between 4 and 6 months' stock at any time. For many vaccines, deliveries are received every month.

### **Distributing to the regions**

PHARMAC also contracts a pharmaceutical wholesaler to run the Regional Vaccine Stores. These stores are located around New Zealand. The health professionals who administer publicly funded vaccines get the vaccine from their nearest Regional Vaccine Store.

### **Making sure there's enough vaccine**

PHARMAC aims to have a supply of vaccine available to meet the forecast demand. There may be times when unexpected changes in supply or demand affect the amount of stock that is available. PHARMAC maintains a safety buffer in case of unexpected events and they work closely with suppliers to manage any supply issues.

For all other medicines (and the flu vaccine), it's the responsibility of the suppliers to ensure there's enough stock in New Zealand when needed.

Source: [26] Vaccines - PHARMAC's role





## Chapter 6: Medicines New Zealand

### Overview & Objective:

**Medicines New Zealand** advocates to improve access to modern medicines for New Zealand patients. Medicines New Zealand is an industry association whose members are engaged in the research, development, manufacture and marketing of modern prescription medicines. Medicines that are recognised as life changing, breakthrough or leading therapies.

They work with key health-based decision makers and a wide range of stakeholders to discuss industry perspectives. Medicines NZ informs and educates using only fact-based arguments with a goal of improving access to modern medicines for New Zealand patients.

#### **Their stated vision:**

**“Collaborative:** They work with other critical stakeholders in the health sector to deliver the best modern cost-effective medicines for all New Zealanders now and into the future.

**Accountable:** They are responsive and responsible to their members and New Zealanders.

**Results:** They save, improve and extend lives.

**Ethical:** They take a responsible approach and use evidence-based arguments.”

**In 2021, Medicines New Zealand joined the International Federation of Pharmaceutical Manufacturers and Associations (IFPMA) as a full member.** [<https://www.ifpma.org/>]

**Learn more about Medicines NZ:** [www.medicinesnz.co.nz](http://www.medicinesnz.co.nz)

### Public Perceptions of Medicines Funding in New Zealand

Key Findings of two National Online Surveys - June 2020

*By Medicines NZ*

Common Themes from the Surveys

- Approximately half of New Zealanders surveyed are concerned about prescription medicines access in New Zealand
- Approximately half of New Zealanders surveyed appear to think that Australia provides better publicly funded access to medicines than New Zealand
- New Zealanders think that more money, or a greater proportion of the public health budget, is necessary to provide New Zealanders’ with appropriate access to medicines

Source: <https://www.medicinesnz.co.nz/>





## A Decade of Modern Medicines: An International Comparison 2011 – 2020

In a recent report commissioned by Medicines NZ, an international comparison was made with New Zealand, on the funding of modern medicines. [Nov 2021]

### **Executive Summary:**

*[quoted from the report]*

In this report we compare publicly funded access to modern medicines in New Zealand with publicly funded access to modern medicines in 19 other Organisation for Economic Cooperation and Development (OECD) countries, including Australia, Great Britain and 11 European Union countries (the OECD20). Modern medicines are defined herein as: (i) comprising one or more unique molecules, and (ii) having a first registration date between 2011 and 2020. With this list of 441 modern medicines, we have evaluated New Zealand's access to medicines versus OECD peers, considering the number of medicines funded, the fraction of medicines funded across priority therapy areas and the time from in-country registration to public funding. Across all metrics, we report that New Zealand consistently features as the lowest, or second lowest, ranked country within the comparison.

### **Key findings are:**

#### **Patient access to modern medicines in New Zealand lags most comparable countries**

- New Zealand ranks last of 20 OECD countries for the number of publicly funded modern medicines, funding 34 compared to 120 in Australia, 183 Finland, and 251 in Great Britain.
- New Zealand lags other OECD20 countries in publicly funding modern medicines across priority therapy areas: no modern arthritis or diabetes medicines were publicly funded between 2011 and 2020, and New Zealand publicly funded fewer modern medicines for cardiovascular disease and hepatitis C than all the other OECD20 countries; Portugal was the only country in the comparison to have funded fewer modern medicines for cancer and rare diseases than New Zealand.
- Less than 30% of the modern medicines registered in the OECD20 were registered in New Zealand in the last decade – 131 out of 441 medicines – and only 26% of the medicines which were registered in New Zealand were then publicly funded.

#### **The public funding of modern medicines is significantly slower in New Zealand than in comparable countries**

- The average time from in-country registration to public funding in New Zealand exceeded two years in the decade 2011-2020, almost double the average for the 20 OECD countries, and the second longest time amongst the OECD20 countries.
- Concerningly, of the modern medicines publicly funded in New Zealand in the period 2018 to 2020, only 34% were funded within two years of registration, compared to over 70% funded within two years of registration in Australia, Italy, Great Britain, Finland, France and Germany.

Source: [30] A Decade of Modern Medicines: An International Comparison 2011 – 2020





## Chapter 7: Alternative medicines framework

**Herbal remedies and cosmetic/medicines are largely not regulated in New Zealand, however they should not have a therapeutic statement. Also, it is important to understand the various ingredients used and its implications.**

Below is a summary of information from Ministry of Primary Industries (MPI), Medsafe and NZ Customs, which cover all areas under this category.

### Overview

If you are exporting herbal medicines in stable capsules, pills or powders they do not need certification or biosecurity inspection, in New Zealand. [refer to 5.10 in <https://www.mpi.govt.nz/dmsdocument/1663/direct>]. However, some traditional medicines are covered by the Convention on International Trade in Endangered Species (CITES) and these need permits. The following link is to CITES species ( <https://www.doc.govt.nz/about-us/international-agreements/endangered-species/cites-traditional-medicines/> )

**If the Ayurveda products fall under dietary supplements or medicines you can find their category in here [Categorisation of Products \(medsafe.govt.nz\)](https://www.medsafe.govt.nz/regulatory/categorisation-of-products.asp):**

<https://www.medsafe.govt.nz/regulatory/categorisation-of-products.asp>

**You can also find the requirements for importing dietary supplementation**

**here, [Regulation of Dietary Supplements \(medsafe.govt.nz\)](https://www.medsafe.govt.nz/regulatory/DietarySupplements/Regulation.asp#importing):**

<https://www.medsafe.govt.nz/regulatory/DietarySupplements/Regulation.asp#importing>

**Finally, if the Ayurveda products contain controlled substances you should refer to the NZ customs website: [Prohibitions and restrictions \(customs.govt.nz\)](https://www.customs.govt.nz/business/import/import-prohibited-and-restricted-imports/prohibitions-and-restrictions/):**

<https://www.customs.govt.nz/business/import/import-prohibited-and-restricted-imports/prohibitions-and-restrictions/>

The following link for MPI will explain the difference between food product and dietary supplementation: [Selling and labelling supplemented food and dietary supplements | Food business | NZ Government \(mpi.govt.nz\)](https://www.mpi.govt.nz/food-business/labelling-composition-food-drinks/health-and-nutrition-content-claims-for-food-and-drink/supplemented-food/)

Link: <https://www.mpi.govt.nz/food-business/labelling-composition-food-drinks/health-and-nutrition-content-claims-for-food-and-drink/supplemented-food/>

Food products will be covered by MPI and steps involved in importing them can be found here [Steps to importing supplemented foods | Import | NZ Government \(mpi.govt.nz\)](https://www.mpi.govt.nz/import/food/supplemented-foods/steps-to-importing/)

Link: <https://www.mpi.govt.nz/import/food/supplemented-foods/steps-to-importing/>

Source: MPI





## Understanding the categorisation by Medsafe

Before considering the type of herbal medicine to be imported, the NZ agent needs to access the medicine by the categorization given by Medsafe. The following points need to be considered.

### Ingredients

Products categorised as dietary supplements, supplemented foods, cosmetics, or related products are not permitted to contain ingredients scheduled as Controlled Drugs under the Misuse of Drugs Act 1975 or scheduled as prescription medicines, restricted (pharmacist-only) medicines or pharmacy-only medicines under the Medicines Act 1981.

[Medsafe's searchable database](#) can be used to check whether an ingredient is scheduled under the Medicines Act. When searching for a substance in the schedule remember to check synonyms if the initial search gives a "not found" result.

[Link: <https://www.medsafe.govt.nz/profs/class/classintro.asp>]

Lists of Controlled Drugs can be found in Schedules at the end of the Misuse of Drugs Act.

### Purpose for use

A fundamental consideration is whether you intend your product to have a therapeutic purpose. [The definition of therapeutic purpose in the Medicines Act is wide.](#)

See details here:

<http://www.legislation.govt.nz/act/public/1981/0118/latest/DLM55001.html>

**If a therapeutic purpose is intended for your product, and is not a medical device, it will be a medicine or related product. If you intend marketing a product as a “complementary health care product”, “natural health product”, or dietary supplement, you should first determine whether you intend it to have a therapeutic purpose.** The following should be considered:

1. Whether the product contains a scheduled substance. A substance that has been scheduled under the medicine legislation is regarded as a medicine when provided for administration or application to humans. [Scheduled substances can be searched on Medsafe's website.](#)
2. Marketing materials, including;
  - the product label statements and claims,
  - websites,
  - depictions and context of advertising, for example advertising depicting a pharmacist selling a product to a patient could suggest it has a therapeutic purpose,
  - education sessions,
  - testimonials,
  - provision of, references to or links to information about past or present traditional use,





- social media posts and use of influencer generated material,
  - television, radio, digital and print media.
3. Whether the product meets the definition of a medicine in the Medicines Act. See link:  
<https://www.legislation.govt.nz/act/public/1981/0118/latest/DLM54687.html>
  4. The expected use of the product.

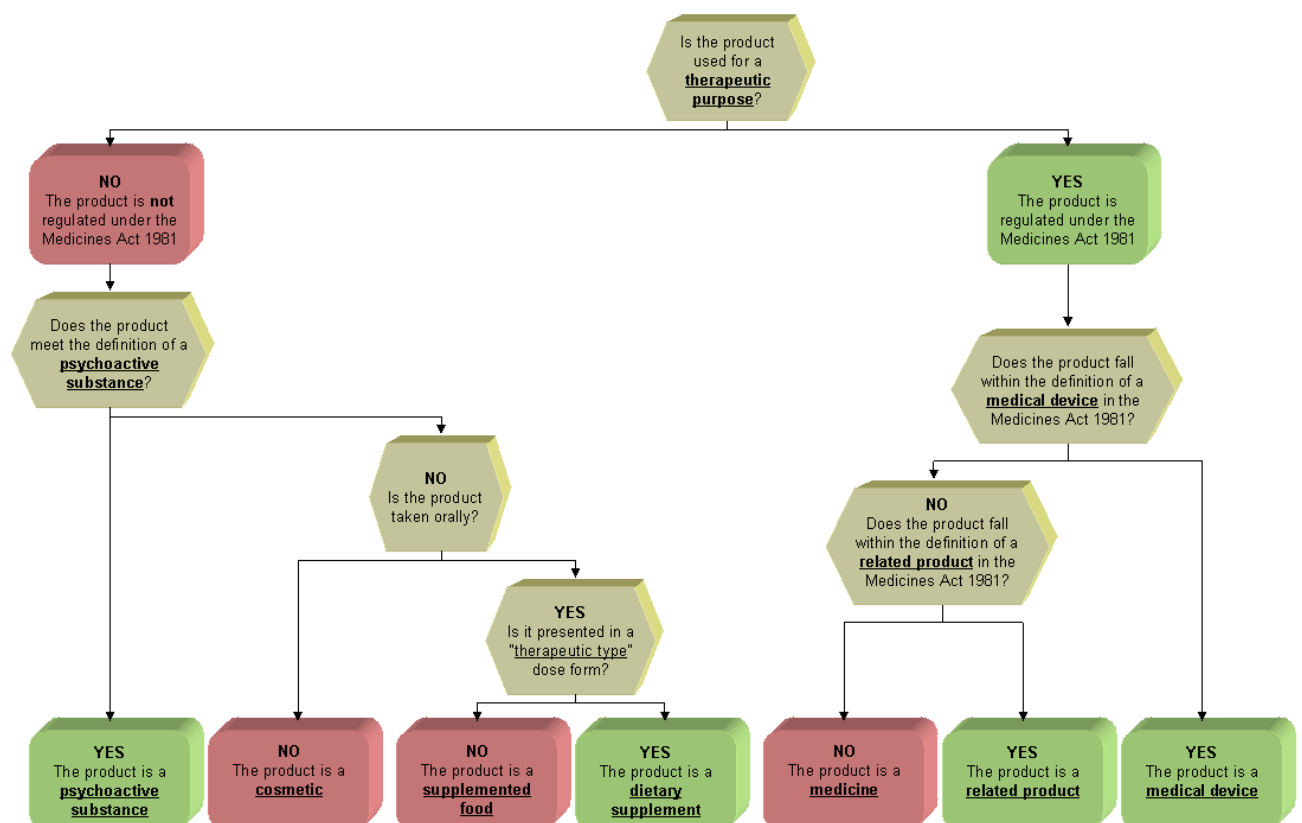
Therapeutic claims are not permitted for products supplied as dietary supplements, supplemented foods or cosmetics. Independent advice is available on whether a claim implies a therapeutic purpose. The Association of New Zealand Advertisers offers a [Therapeutic Advertising Pre-vetting Service \(TAPS\)](#). For a fee an adjudicator will assess labels and advertising material and advise if it is compliant with NZ legislation. TAPS also offer advice on how statements could be modified to avoid non-compliance with the Medicines Act 1981. Alternatively there are a number of regulatory affairs consultants who specialise in advertising compliance. [A list is available on this web site.](#)

TAPS website:[http://www.anza.co.nz/Category?Action=View&Category\\_id=262](http://www.anza.co.nz/Category?Action=View&Category_id=262)

**Regulatory Consultants: See chapter 10.**

Another useful resource is the [TAPS website](#). This website contains some guidelines on therapeutic claims and provides examples of claims that do not imply a therapeutic purpose.

**The following can be used to determine the appropriate regulatory coverage for a product.**



[See image with links here: <https://www.medsafe.govt.nz/regulatory/categorisation-of-products.asp> ]





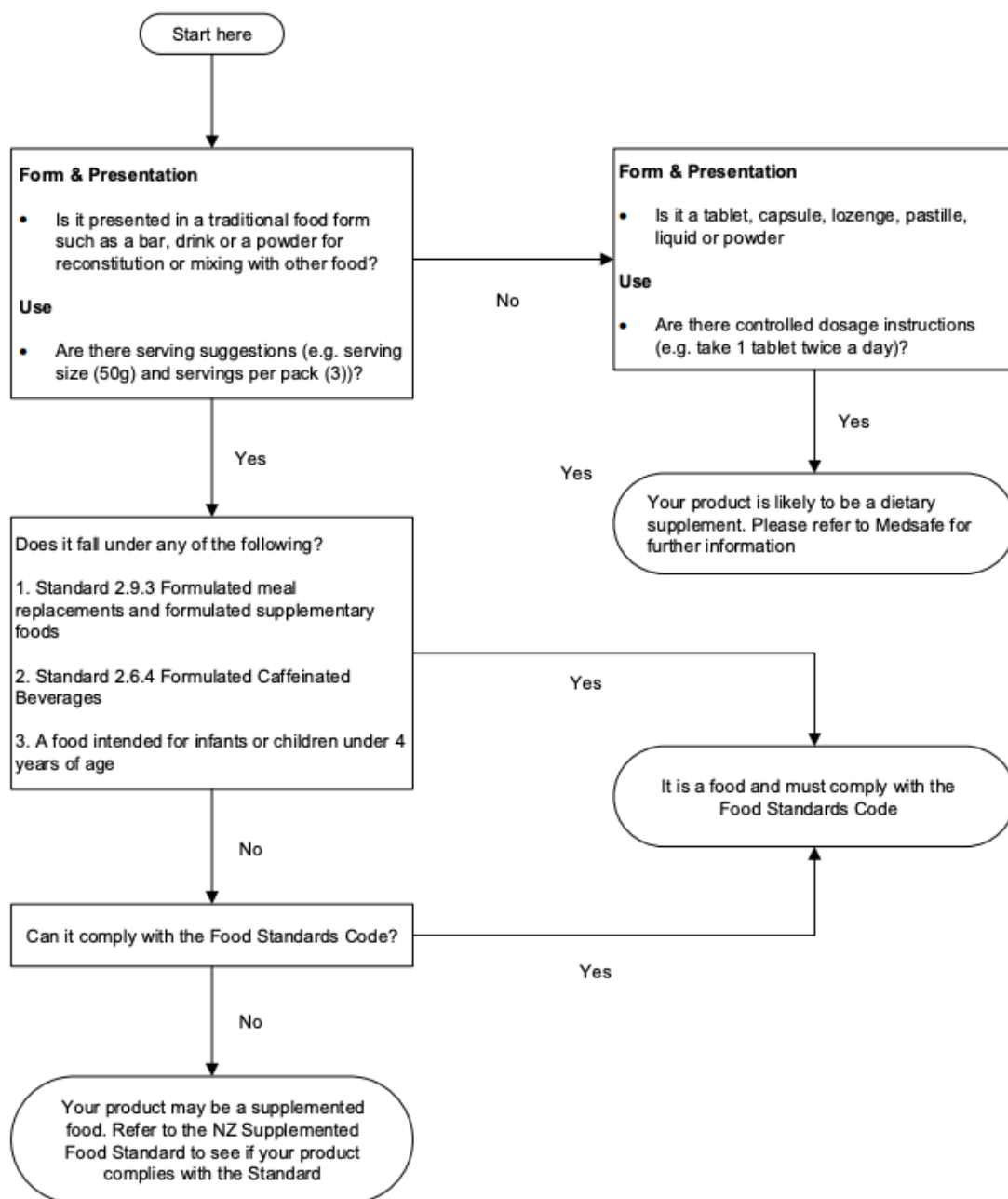
## Understanding the Supplemented Food Standards

There is a detailed guide by MPI, that helps to understand the rules for the sale of Supplemented Food. It is recommended that any exporter reads and understand this thoroughly.

Supplemented Food Standard User Guide:

<https://www.mpi.govt.nz/dmsdocument/13092-Supplemented-food-standard-user-guide>

### Flowchart to determine which requirements apply to your Product







## Industry Perspective

By Dr. S. Ajit

Director, International Council of Ayurvedic Medicines & Planet Ayurveda, Auckland

Dr S. Ajit (B.A.M.S PCAS) graduated as an Ayurvedic Charya from the Government of Indian Ayurvedic College Patiala Punjabi University. He has worked selflessly as a Government Ayurvedic Medical Officer. He is a leader in the field of Ayurveda and a Panchkarma specialist, clinician and has also worked as an Ayurvedic pharmacy inspector in order to uphold and promote the Ayurvedic science in its traditional state.

Dr Ajit is the founding director of Spa Ayurda as well as Planet Ayurveda and is known for his passion towards Ayurveda and highly respected by his clients for his in-depth logical Ayurvedic interpretation and his ability to correlate Ayurvedic Principles with Western Medicine.

*Excerpts from a discussion with Dr. Ajit.*

**Alternative medicines are generally self-regulatory.**

MAF & Customs are the main agencies, that deal with the import of the herbal / plant based medicines or products. The main concern is to see if there are any prohibited items in the ingredients. There is no other barrier to entry, as long as there is no heavy metals and banned drugs. **The scope of growth in this sector is immense.**

In Australia, the sector is managed by the Therapeutic Goods Administration, however NZ does not have any such organization to provide guidance. [See <https://www.tga.gov.au/> for details]

**Challenges faced by the industry:**

- A lot of Ayurvedic drugs are not deemed safe by the modern doctors / practitioners, because of the presence of some heavy metals in some of the herbal remedies. However, this is a misnomer, which the authorities may help to reduce. Micro-biological tests can be done and declared safe for consumption.
- Suggestion that Ministry of Ayush, Govt. of India should setup an agency for standardisation of Ayurvedic products and test them and declare 'safe for consumption'.
- Western herbalist companies are also now marketing Ayurvedic herbs under their own brands.
- None of the Indian Ayurvedic companies are part of the Australia's TGS license, therefore the opportunity is limited. However, their company Ayurda have been successful in getting 9 products licensed from Australia. However, this is a very expensive process and any government support will be appreciated.
- A lot of herbs available in India are being sourced from other countries like China. Ministry of Ayush can also support to make a standardisation and quality control mechanism, to support the sourcing of herbs from India.





**Contact Dr. Ajit:**

Parnell (Planet Ayurveda)  
465 Parnell Rd, Parnell, Auckland, 1052  
Phone: 09 303 0065  
Web: <https://www.ayurda.com/>

## Other sources of information

Distributors wishing to import unprocessed plant or animal material, should contact [NZ Biosecurity](#) to determine which import standards apply.

The [New Zealand Customs Service](#) is also able to advise on the requirements for commercial importation. Copies of all the New Zealand Acts and Regulations discussed above may be downloaded for free from [www.legislation.govt.nz](http://www.legislation.govt.nz)

Stored Plant Products for Human Consumption:  
<https://www.mpi.govt.nz/dmsdocument/1663/direct>

Understanding Therapeutic Purpose:  
<https://www.medsafe.govt.nz/regulatory/devicesnew/1Definition.asp#purpose>





## Chapter 8: Industry Perspectives

We have spoken to a few industry experts, to get a more in-depth understanding of the opportunities and challenges faced by the industry. A summary of those discussions are given below.

### Perspectives from a Sponsor: Pharmaco

#### About Pharmaco:

Pharmaco (NZ) Ltd is a New Zealand owned and operated company that was established in 1967. It provides a full range of sales and marketing services to over 20 international pharmaceutical, medical, diagnostic and scientific companies requiring representation in New Zealand and Australia, and a portfolio of over 2,500 products. Its service combines local knowledge with global expertise, to bring life-enhancing and life-saving products to this market, supported by warehousing, distribution, regulatory and administration services. Pharmaco is a leader in its field and an example of a company that has taken an entrepreneurial and innovative approach to serving the New Zealand public with vital healthcare products and services. The company's Australian subsidiary, Pharmaco (Australia) Ltd, was established in 2005 and is based out of Sydney.

#### Comments:

In New Zealand, the market trends do indicate that the opportunity for cost effective generic drugs will continue to grow.

However, we also believe that other global trends for example in targeted therapy (precision medicine), digital therapeutics will need to be incorporated into treatment paradigms in New Zealand. From a pharmaceutical perspective, some of the key areas in our opinion includes therapeutic segments such as Diabetes and Cardiovascular, Oncology and CNS, all of which indicate an approximate double digit growth globally on an annualized basis. Despite the necessity of generic drugs and their availability to keep the cost of overall medical treatment affordable, pharmaceutical drugs required in the aforementioned therapeutic segments are likely to be New Chemical Entities. These NCE's need to encompass not only basic oral solid dosage forms and injectables but also biological drugs created for very specific medical conditions. This therefore equates to more cost effective investments in these therapeutic areas.

#### Key Contacts:

Mr Avi Ramcharan – Head of Business Australia & Head of pharmaceutical business development ANZ. (Email: [avi.ramcharan@pharmaco.com.au](mailto:avi.ramcharan@pharmaco.com.au))

Mr Chandra Selvadurai – Managing Director (Email: [chandra.selvadurai@pharmaco.co.nz](mailto:chandra.selvadurai@pharmaco.co.nz))





## Media Extract: BURDEN OF PROOF IS ON MEDSAFE TO JUSTIFY ITS EXISTENCE

by Dr. Eric Crampton | The NZ Initiative

*Dr. Eric Crampton, in a recent article in The Dominion Post, gave his views on the agency Medsafe and questioned its real purpose. The key point was that the way it is structured, it causes delays, which can be life threatening for patients. Some excerpts of this critical view are given here. Full article can be read in the link below.*

Drug approval processes worldwide are costly, both in time and in money. It is important to be sure new drugs are safe. It is also important that health insurers and governments purchasing drugs know those drugs are effective.

But an approval agency that simply rubber-stamped every application it received would risk approving a lot of unsafe drugs.

And some people would be hurt or die as consequence.

But you could also imagine an agency that took half a century to approve any application. No drug would be approved unless the agency could determine, with certainty, that no adverse effects were encountered for decades after taking a drug.

Nobody outside of clinical trials would ever be hurt by a bad drug, but a lot of people would suffer and die from the conditions that those drugs could have treated.

**Taking too long to approve treatment for a dangerous disease can also be an exceptionally risky choice. Especially in a pandemic.**

Now imagine that Medsafe had never existed. New Zealand could rely on approvals provided by trusted regulators elsewhere.

If at least two of Australia, Canada, the United States, the UK, Singapore, the European Union, Israel, Switzerland or Japan approved a drug, it would automatically be approved here too. There are a lot of approval agencies out there. New Zealand would never be slower than the second-slowest trusted agency.

Why replicate the efforts of better resourced agencies elsewhere who are already on the task? There could be a good reason.

Delayed approvals put us at the back of procurement queues for effective Covid treatments that will be in high demand. Those treatments keep patients out of scarce intensive care beds. Delays will matter.

Pfizer's pediatric Covid vaccine was approved in America weeks ago. Millions of doses have since been administered. Canada started vaccinating kids last week. Europe approved it last week. And all seems to be going well.





At this point, the burden of proof should be on Medsafe to justify its continued existence.  
What value do they provide that justifies the delay that they impose?

Medsafe could be replaced by a rule.

Any vaccine, drug, or treatment approved by at least two trusted agencies, whether fully or as emergency use authorisation, would receive matching approval here.

***Courtesy: The NZ Initiative***

Read full article: <https://www.nzinitiative.org.nz/reports-and-media/opinion/new-opinion-140/>





# Chapter 9: Important Statistics & Figures

## 2020 – PHARMAC: Year in numbers

### Combined Pharmaceutical Budget 2019/20



\$1.04 billion

DHBs' combined medicines expenditure

### Hospital medical devices 2019/20



17,000

Additional line items on the Pharmaceutical Schedule under national contracts

3.74 million

Number of New Zealanders receiving funded medicines



120,000+

Total line items on the Pharmaceutical Schedule under national contracts



14

Number of new medicines funded

32

Number of medicines with widened access



\$41 million

Value of additional medical devices under contract for 2019/20



71,245

Estimated number of additional patients benefiting from decisions



\$87.4 million

In savings reinvested in more medicines



\$296 million

Total value of medical devices under PHARMAC contract

Source: [31] PHARMAC: 2020 year in review





## Top 20 medicines by therapeutic groups

[gross spend - 2020]

Ranking	Therapeutic Group	Main indication	2015/ 16	2016/ 17	2017/ 18	2018/ 19	2019/ 20
			\$m	\$m	\$m	\$m	\$m
1	Immunosuppressants	Autoimmune conditions, arthritis, transplant and biologics for cancer	\$162.4	\$192.1	\$216.9	\$247.7	\$279.9
2	Antivirals	Hepatitis C	\$22.1	\$124.8	\$84.4	\$144.0	\$135.1
3	Vaccinations	Vaccine preventable diseases	\$92.4	\$97.6	\$137.1	\$125.0	\$124.0
4	Chemotherapeutic Agents	Cancer	\$75.1	\$83.3	\$86.1	\$93.5	\$103.6
5	Antithrombotic Agents	Stopping blood clots	\$63.5	\$53.0	\$56.0	\$66.1	\$75.9
6	Diabetes	Diabetes	\$50.6	\$53.9	\$57.5	\$63.4	\$75.8
7	Inhaled Long-acting Beta-adrenoceptor Agonists	Respiratory conditions	\$55.4	\$53.0	\$55.8	\$58.4	\$63.4
8	Antifibrinolytics, Haemostatics and Local Sclerosants	Haemophilia	\$29.6	\$29.2	\$28.2	\$33.0	\$50.3
9	Endocrine Therapy	HRT	\$28.2	\$32.0	\$35.8	\$38.1	\$41.2
10	Antipsychotics	Mental health	\$33.3	\$35.7	\$37.0	\$33.1	\$35.6
11	Multiple Sclerosis Treatments	Multiple Sclerosis	\$20.2	\$24.6	\$28.5	\$30.1	\$33.3
12	Anticholinergic Agents	Respiratory conditions	\$18.4	\$18.6	\$22.7	\$25.9	\$28.8
13	Antiepilepsy Drugs	Epilepsy	\$33.9	\$35.5	\$37.5	\$36.4	\$26.7
14	Diabetes Management	Blood glucose monitors and strips	\$19.1	\$20.6	\$22.2	\$24.8	\$25.1
15	Antiretrovirals	HIV/AIDS	\$25.4	\$27.8	\$30.5	\$24.5	\$24.0
16	Oral Supplements/Complete Diet (Nasogastric/Gastrostomy Tube Feed)	Special food	\$10.8	\$13.0	\$15.7	\$16.7	\$17.9
17	Analgesics	Pain relief	\$20.4	\$19.2	\$18.1	\$17.8	\$17.4
18	Agents Affecting the Renin-Angiotensin System	Blood pressure, heart failure, kidney failure and effects of diabetes	\$12.3	\$11.8	\$12.3	\$12.5	\$15.5
19	Treatments for Substance Dependence	Addiction	\$15.2	\$14.9	\$16.3	\$16.4	\$13.7
20	Antibacterials	Bacterial infections	\$14.2	\$13.9	\$13.5	\$12.9	\$13.3
<b>Totals</b>			<b>\$802.5</b>	<b>\$954.5</b>	<b>\$1,012.1</b>	<b>\$1,120.3</b>	<b>\$1,200.5</b>

The data above excludes hospital purchases.

List order has been determined by top spend in the financial year 2019/20

Gross spend is shown in millions NZD and is exclusive of GST, and prior to the application of rebates and discounts.

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Source: [31] PHARMAC: 2020 year in review







## Top 20 community medicines

*by number of funded prescriptions dispensed [2020]*

Ranking	Medicine	Therapeutic Group	2019/20
1	Paracetamol	Analgesics	2,880,000
2	Atorvastatin	Cardiovascular	1,530,000
3	Omeprazole	Alimentary	1,480,000
4	Aspirin	Antithrombotic Agents	1,140,000
5	Amoxicillin	Anti-infectives	1,040,000
6	Ibuprofen	Analgesics	1,030,000
7	Metoprolol succinate	Cardiovascular	950,000
8	Salbutamol	Respiratory	940,000
9	Cilazapril	Cardiovascular	840,000
10	Colecalciferol	Musculoskeletal	840,000
11	Prednisone	Hormones	670,000
12	Levothyroxine	Hormones	640,000
13	Metformin hydrochloride	Diabetes	610,000
14	Zopiclone	Nervous System	590,000
15	Loratadine	Antihistamines	560,000
16	Cetirizine hydrochloride	Antihistamines	560,000
17	Amoxicillin with clavulanic acid	Anti-infectives	560,000
18	Fluticasone propionate	Respiratory	510,000
19	Codeine phosphate	Analgesics	510,000
20	Docusate sodium with sennosides	Laxatives	510,000
<b>Totals</b>			<b>18,390,000</b>

Source: [31] PHARMAC: 2020 year in review







## Top 20 hospital medicines

by gross spend [2020]

Ranking	Medicine	Therapeutic Group	2019/20
			<b>\$</b>
1	Infliximab	Immunosuppressants	\$41,850,000
2	Aflibercept	Immunosuppressants	\$9,930,000
3	Rituximab	Immunosuppressants	\$7,900,000
4	Ferric carboxymaltose	Alimentary	\$6,280,000
5	Tocilizumab	Immunosuppressants	\$5,360,000
6	Sugammadex	Musculoskeletal	\$4,710,000
7	Clostridium botulinum type A toxin	Musculoskeletal	\$4,660,000
8	Idarucizumab	Immunosuppressants	\$3,330,000
9	Enoxaparin sodium	Antithrombotic Agents	\$3,280,000
10	Alteplase	Antithrombotic Agents	\$2,860,000
11	Levonorgestrel	Hormones	\$2,450,000
12	Amphotericin B	Anti-infectives	\$2,030,000
13	Amoxicillin with clavulanic acid	Anti-infectives	\$1,990,000
14	Paliperidone	Antipsychotics	\$1,930,000
15	Sevoflurane	Anaesthetics	\$1,610,000
16	Lidocaine [Lignocaine] hydrochloride	Anaesthetics	\$1,590,000
17	Olanzapine	Anaesthetics	\$1,550,000
18	Lenalidomide	Oncology Agents	\$1,440,000
19	Sodium chloride	Fluids and Electrolytes	\$1,430,000
20	Ivacaftor	Cystic Fibrosis	\$1,410,000
<b>Totals</b>			<b>\$107,590,000</b>

Note: Hospital data is less reliable than community data and required substantial data cleaning to produce the table above.

Source: [31] PHARMAC: 2020 year in review





## Top 20 reimbursed medicines

by gross spend [2020]

Ranking	Medicine	Therapeutic Group	2019/20
			<b>\$</b>
1	Glecaprevir and pibrentasvir <sup>1</sup>	Antivirals	\$129,320,000
2	Adalimumab	Immunosuppressants	\$98,720,000
3	Dabigatran	Antithrombotic Agents	\$45,480,000
4	Pembrolizumab	Immunosuppressants	\$42,160,000
5	Trastuzumab	Immunosuppressants	\$35,740,000
6	Insulin glargine	Diabetes	\$34,150,000
7	Pneumococcal vaccine	Vaccinations	\$33,300,000
8	Etanercept	Immunosuppressants	\$30,910,000
9	Human papillomavirus (6, 11, 16, 18, 31, 33, 45, 52 and 58) vaccine [HPV]	Vaccinations	\$26,300,000
10	Abiraterone acetate	Oncology	\$25,450,000
11	Lenalidomide	Oncology	\$25,370,000
12	Budesonide with eformoterol	Respiratory	\$24,970,000
13	Diphtheria, tetanus, pertussis, polio, hepatitis B and haemophilus influenzae type B vaccine	Vaccinations	\$23,120,000
14	Fluticasone with salmeterol	Respiratory	\$23,040,000
15	Rurioctocog alfa pegol [Recombinant factor VIII]	Blood & Blood Forming Organs	\$21,860,000
16	Rituximab	Immunosuppressants	\$18,540,000
17	Rivaroxaban	Antithrombotic Agents	\$16,790,000
18	Dolutegravir	Anti-infectives	\$16,470,000
19	Paliperidone	Antipsychotics	\$15,400,000
20	Aflibercept	Immunosuppressants	\$15,170,000
<b>Totals</b>			<b>\$702,260,000</b>

The data above excludes hospital purchases.

Gross spend is shown in millions NZD, is exclusive of GST, and prior to the application of rebates and discounts.

This data can change as prior year adjustments are made.

Source: [31] PHARMAC: 2020 year in review





# Chapter 10: Important Industry Contacts

## List of Regulatory Consultants

### List & Disclaimer provided publicly by Medsafe:

“Medsafe has been informed that the following people provide independent regulatory, clinical and other consultancy services to the therapeutic products sector in New Zealand (as of November 2012). These people work independently of Medsafe. Medsafe accepts no liability for the qualifications, accuracy or reliability of these consultants. No warranty or recommendation is to be assumed from the provision of this information or the omission of contact details for any other consultant.”

*Industry Tip: Please try to make a personal call to the companies before emailing them. Do not spam the companies given below with unsolicited emails.*

Company	Services
<b>360 Pharma Consulting Services Pty Ltd</b> Megan Polidano Phone: +61 412864 131 Email: <a href="mailto:360pharmaconsulting@gmail.com">360pharmaconsulting@gmail.com</a>	Applications for new/changed medicines (Prescription and OTC) Applications for new/changed related products (Prescription and OTC) Medical devices Regulatory strategies Project management Applications for transfer/rescheduling of medicines Good Manufacturing Practice
<b>Adjutor Healthcare</b> Offices in Australia and New Zealand Dr Rosalie Cull PhD GAICD, Board Chair and Executive Director, Business Development Phone: +61 (0)418314763 Email: <a href="mailto:rosalie.cull@adjutor.com.au">rosalie.cull@adjutor.com.au</a> Web: <a href="https://www.adjutor.com.au">https://www.adjutor.com.au</a>	Advertising Applications for new/changed prescription medicines Applications for transfer/rescheduling of medicines Auditing Clinical trials Commercialisation strategies Competitor analysis & market insights Device vigilance and reporting Due diligence Gap analysis Good Laboratory Practice (GLP) Good Manufacturing Practice (GMP) In vitro diagnostics (IVDs) ISO 13485 Market access & reimbursement Medical affairs Medical devices Medical information Medical writing Pharmacovigilance & adverse event reporting Prescription medicines Project management Quality Management Systems - development & audits Recalls





	<p>Regulatory submissions - local and international  Regulatory submissions - medicines and devices  Risk management  Small to large companies, tailored services for startups  Sponsorship - medicines and devices  Strategy - concept to commercialisation  Strategy - local and international  Technical &amp; scientific writing  Training</p>
<p><b>ADVANTAGE Medical products Consulting Pty Ltd</b>  Unit 204/1013 Gold Coast Highway  Palm Beach  QLD 4221  AUSTRALIA  Brenley M MILSOM  Phone: +61 7 55224880  Mobile +61 (0) 407533048  E-mail: <a href="mailto:bmilsom@advantagempc.com.au">bmilsom@advantagempc.com.au</a>  Web: <a href="http://www.advantagempc.com.au">www.advantagempc.com.au</a></p>	<p>Applications for new/changed medicines  Applications for new/changed related products  Medical devices  Good Manufacturing Practice  Pharmacovigilance  Advertising</p>
<p><b>All Biomedical Engineering and Regulatory Specialist Services</b>  Ruth Grant  Phone: 04 5278793  Mobile: 021313169  E-mail: <a href="mailto:regrantnz@yahoo.com">regrantnz@yahoo.com</a></p>	<p>Advertising  Applications for new/changed related products  Clinical trials  Good Manufacturing Practice  Medical devices</p>
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<p><b>AnQual GLP Laboratories</b>  School of Pharmacy, The University of Auckland  A/Prof. Sanjay Garg  Phone: (09) 373 7599 ext 82836  E-mail: <a href="mailto:s.garg@auckland.ac.nz">s.garg@auckland.ac.nz</a>  Web: <a href="http://www.fmhs.auckland.ac.nz/sop/anqual/">http://www.fmhs.auckland.ac.nz/sop/anqual/</a></p>	<p>Applications for new/changed medicines  Applications for new/changed related products  Medical devices  Clinical Trials  Good Manufacturing Practice</p>
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<p><b>Avani Goswami Consulting</b>  Puninga Lane Takanini 2112, Auckland, New Zealand  Mobile : 0064 221537249  E-mail : <a href="mailto:avanjit1@gmail.com">avanjit1@gmail.com</a></p>	<p>Applications for new/changed medicines  Applications for new/changed related products  Medical devices  Good Manufacturing Practice  Pharmaceutical Software Services</p>





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<p><b>BioEquitas Ltd</b>          Samantha Gray          Phone: 021 1197226          E-mail: <a href="mailto:samantha@bioequitas.co.nz">samantha@bioequitas.co.nz</a>          Web: <a href="http://www.bioequitas.co.nz">www.bioequitas.co.nz</a></p>	<p>Dietary Supplements          Food/Dietary Supplement Interface          Supplemented Foods Regulations          Foods Regulations and Health Claims          Self-Substantiated Health Claims Dossiers          Hemp &amp; CBD          Advertising inc Digital and Social Media          Label Compliance &amp; Copy          Product Development – concept to commercialisation          Global Market Regulatory Strategies - including:          TGA Australia Complementary Medicines          US FDA 21 CFR 111 Dietary Supplements          Competitor Analysis &amp; Market Insights          Levels of Evidence Strategy          R&amp;D project management and cofunding          Project Management &amp; Trials          Technical Troubleshooting - in process &amp; analytical          Technical &amp; Scientific Writing          Commercialisation Strategies          Good Manufacturing Practice          Auditing and Gap Analysis          Good Laboratory Practice          Analytical Methods and Validation          Technical Due Dilligence          Small to Large Companies - tailored services for startups</p>
<p><b>Biotech Regulatory Solutions</b>          Katy King          Principal Consultant          PO Box 135          Church Point NSW AUSTRALIA          Phone: + 61 2 9979 2180          E-mail: <a href="mailto:katy@biotechregulatory.com.au">katy@biotechregulatory.com.au</a>          Web: <a href="http://www.biotechregulatory.com.au">www.biotechregulatory.com.au</a></p>	<p>Applications for new/changed medicines          Applications for new/changed related products          Applications for rescheduling of medicines          Medical devices          Clinical trials          Good Manufacturing Practice</p>
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<p><b>Brigid Glass &amp; Associates Ltd</b>          Brigid Glass, Consultant and Coach          43 Campbell Rd, Maraetai, Auckland 2018          PO Box 281030, Maraetai Beach, Auckland 2148          Phone: +64 9 535 3119          E-mail: <a href="mailto:brigid.glass@brigidglassassociates.net">brigid.glass@brigidglassassociates.net</a>          Web: <a href="http://nz.linkedin.com/in/brigidglass">http://nz.linkedin.com/in/brigidglass</a></p>	<p>Medical Devices</p>







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<p><b>Rosalind Dalefield PhD DABT DABVT</b>  Phone: 027 543 6668  E-mail: <a href="mailto:rosalind@dalefield.com">rosalind@dalefield.com</a>  Web: <a href="http://www.toxi.co.nz">http://www.toxi.co.nz</a></p>	<p>Applications for new/changed medicines  Preclinical trials  Preclinical Good Laboratory Practice</p>
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<p><b>InsightReg Consultancy</b> Elvina Hsi Phone: +64 204 358462 Email: <a href="mailto:elvina.hsi@insightregulatory.co.nz">elvina.hsi@insightregulatory.co.nz</a></p>	<p>Regulatory compliance and strategy from concept, product development to commercialisation covering the following classifications: Food Supplemented Food Dietary Supplement Food/Supplement/Drug/Cosmetic interface Services including compliance checks for: Ingredient and formulation Label Claims Advertising (offline and online) Import/export requirements Overseas product registration Global regulatory launch strategy covering overseas markets such as Australia, USA, UK, China, Hong Kong, Singapore and Malaysia etc. Fluent in both English and Mandarin.</p>
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	<p>Risk Management (ISO 14971)  Usability Engineering (IEC 62366)  Electric Safety (IEC 60601-x)  Regulatory gap analysis (e.g., transition from EU MDD 93/42/EEC to EU MDR)  Regulatory Support – Regulatory Radar  Regulatory Support – Post Market Radar (MDR/IVDR-compliant post-market surveillance)</p>
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<b>Actavis Pty Limited TEVA NZ</b>	<p>Teva Pharma (New Zealand) Limited General Inquiries and Customer Service Tel: <a href="tel:0800800097">0800 800 097</a> opt 4 Email: <a href="mailto:enquiries@actavis.co.nz">enquiries@actavis.co.nz</a></p>
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# Chapter 11: Pharma Manufacturing in India

## Introduction

The Indian pharmaceuticals market ranks 3rd globally in terms of market share by volume and 14th by value. Also, India is the largest exporter of generic medicines in the world as it contributes to 20% market share by volume.

The Indian pharmaceuticals manufacturing capabilities were demonstrated during the COVID-19 pandemic. India, being the largest producer of vaccines in the world, provided life-saving drugs and vaccines globally. Till 16th March 2022, India had supplied 167 million vaccine doses to 98 countries.

India is a world leader in the production of anti-retroviral drugs - meeting 80% of the global demand of anti-retroviral drugs for HIV-AIDS. Similarly, India holds a very strong position in the supply of other vaccines (BCG, DPT, Measles), for instance, the country fulfills 90% of the global demand for the measles vaccine.

## What is the potential of Pharma manufacturing in India?

### Growth and opportunities in the Indian pharmaceuticals sector

#### Infrastructure

- Indian government has implemented the *Ayushman Bharat Programme* (ABP) that has a dual focus on – building healthcare infrastructure and increasing penetration of health insurance. Under ABP, highly equipped wellness centres will be created at primary, secondary and tertiary levels. Further, India is moving towards universal health coverage with nearly 70% of the Indian population covered under the ambit of ABP, state government schemes, and private health insurances. The increase in access to healthcare infrastructure is an opportunity for the Indian pharma industry to diversify investments in the sector.
- There is a strong emphasis by the Government of India to set up Biosafety Level-3 (BSL-3) laboratories. The objective is to increase capacities in clinical research for targeting new pathogens.
- To promote translational research, 9 biotechnology parks have been established by the Department of Biotechnology. Research institutes in the biotech parks work in close collaboration with numerous healthcare start-ups to develop and commercialise the technology.
- Under Government of India's *Pradhan Mantri Bhartiya Janaushadhi Pariyojana* (PMBJP), quality generic medicines are provided at affordable prices to everyone, thus, increasing the access to equitable healthcare facilities. As on 31<sup>st</sup> January 2022, the pharmacies had been increased to 8,675 that covers all 739 districts of India. By 2025, India aims to





further increase these pharmacy stores to 10,500. Under the PMBJP scheme, affordable 1451 drugs and 240 surgical instruments are provided in these pharmacies stores.

- With India transitioning to 4<sup>th</sup> industrial revolution – digital healthcare, precision medicine, telemedicine, and artificial intelligence; new research and manufacturing pipelines are being developed, scaled, and deployed. Therefore, combination of the moonshot sectors – pharmaceuticals and information technology – will result in a strong foundation for the development of advanced digital technologies in the healthcare sector.

### **Foreign direct investment (FDI)**

- The Economic Survey 2021-22 highlighted that FDI inflows in the pharma sector has increased by 200% in the 2020-21 vis a vis the previous year.
- With ever-increasing FDI inflows, the Indian pharmaceuticals market is expected to reach US\$ 130 billion by 2030, with the compounded annual growth rate of ~12%.

### **New segments for the drug development**

- Indian continues to hold strong position in the manufacturing of generic formulations and vaccines, but future opportunities are going to arise in new sub-segments – biosimilars, biologics, orphan drugs, cell and gene therapy, and new chemical entities. Therefore, major Indian pharmaceutical companies have already established research and manufacturing units to diversify their product portfolio into the new sub-segments. The diversification of export products will impart access to global supply chains.
- With large number of US-FDA and WHO-GMP compliant manufacturing plants, India is rightly placed to embark in the era of new drug products. For instance, more than 52 companies have ~200 biosimilars in the manufacturing pipeline.

### **Human capital**

- With ~64% of the population in the working age group, demographic dividend favors the creation of large, highly-skilled workforce.
- According to All India Survey on Higher Education (AISHE) 2019-2020, India has nearly 2.24 million students in STEM streams. A large pool of technology-oriented workforce will push growth of the pharma industry.
- India has highly-qualified workforce in pharmacy and information technology sectors. Also, the National Education Policy 2020 focuses on increasing access to advanced digital technologies.

### **Epidemiological factors**

- Covid-19 has necessitated the need for setting up research units in predictive epidemiology. The increasing disease burden either due to the lifestyle changes or the emergence of new pathogens resulting in pandemics or epidemics, have created an environment in which the governments are realigning their healthcare strategies.
- Thus, the Government of India is making huge strides to create an enabling ecosystem for research and development (please see policy framework below).



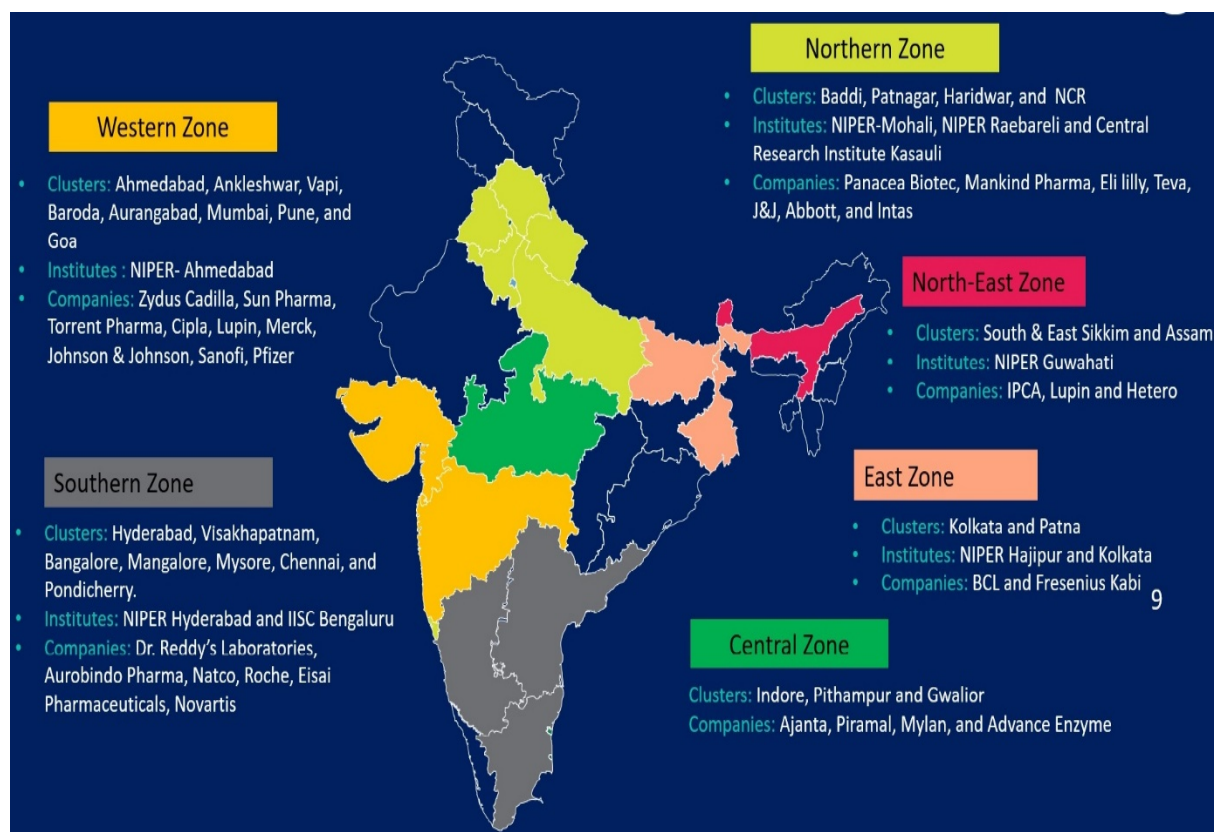


## What is the policy framework for foreign pharma companies to manufacture / collaborate with Indian companies?

### Investing guidelines

The Government of India has initiated structural reforms to increase foreign direct investment (FDI) in India. In pharmaceuticals, under the automatic route (without government approval), up to 100% FDI is allowed in greenfield projects and up to 74% FDI in brownfield projects. The investments are also expected in the pharmaceutical clusters (Figure 1).

In these clusters, specific or customised incentives are also provided by the state governments for the promotion of the pharmaceuticals industry. Pharma companies are given various tax and other subventions to set up manufacturing units in the special economic zones (SEZs) or pharmaceutical clusters.



**Figure 1. Pharmaceutical clusters of India.**

*Policy frameworks for the promotion of manufacturing in India*





**The primary aim of recent policy frameworks has been to promote R&D in the country.**

- Department of Pharmaceutical's recently launched Draft R&D and Innovation Policy (2021) promotes interdisciplinary collaborations to develop translational skills and start-up ecosystem. The draft policy also focuses on strengthening regulatory framework, incentivizing investments, and creating a facilitatory ecosystem for innovation.
- The approach paper to draft National Medical Devices Policy 2022 focuses on strong collaborations for developing accessible, affordable, and sustainable innovations in the medical devices sector.
- Also, under the New drugs and Clinical trials rules 2019, fast-track regulatory approvals are granted. This significantly brings down the cost of clinical trials in India as compared to developed countries.

Apart from the above policy frameworks, the Government of India has initiated multiple reforms to further streamline investment opportunities in India, thus, increasing the ease of doing business.

- *National Single Window System*: It is a digital platform that facilitates the application of ~500 regulatory approvals and services across 32 central government ministries and departments, including 14 states and union territories of India.
- *Bonded Warehouse and Manufacturing Facilities*: It allows for greater competitiveness in the export market by allowing for zero-rated import of inputs when the final goods are earmarked for export.
- *Reducing compliance burdens*: In the recent years, more than 22,000 compliance have been reduced with ~13,000 compliances simplified.

## Are there any incentives?

The Government of India provides several incentives for the promotion of manufacturing in India. Similarly, various specific or customised incentives are also rolled out by state governments. The manufacturers of pharmaceutical goods registered in India can avail benefits of the following schemes:

### 1. Production-linked incentive (PLI) scheme

- PLI includes US\$ 1 billion incentive linked to sales to augment the manufacturing of key starting materials (KSMs), drug intermediates (DIs), and active pharmaceutical ingredients (APIs).
- It also includes US\$ 2 billion incentives for the manufacturing of biopharmaceuticals, complex generics, orphan drugs, cell and gene therapies, and phyto-pharmaceuticals.

These incentives have been implemented to further increase manufacturing capabilities of India.





## 2. Bulk drug parks scheme

- The US\$ 400 million scheme emphasises on the promotion of drug parks for the manufacturing of bulk drugs.
- The scheme will reduce import dependence along with decreasing cost of bulk drugs in the country.

## 3. State government schemes

- States have specific policies for the promotion of life sciences industry. For instance, the Government of Telangana had implemented the Life Sciences Policy (2015-2020), which significantly contributed to the development of biotechnology and pharma ecosystem in the state. Telangana's Genome valley, in Hyderabad, now contributes to ~33% of the supply of vaccines to the globe.
- Similarly, the Government of Gujarat has published the Biotechnology Policy (2022-2027) to impart impetus to the burgeoning biotechnology sector.
- These policies aim to provide specific incentives for promotion of the industry in the state. For instance, incentives pertaining to land, capital, and power are given by the state governments – further boosting manufacturing capabilities of the Indian pharmaceuticals industry.

## Support provided by Make in India / Invest India team.

Project Development Cells (PDCs) have been constituted in 29 ministries and departments of the Government of India.

Invest India is mandated by the Government of India to handhold investors in their investment journey in India.

A PDC has been established between Department of Pharmaceuticals and Invest India. The PDC works to address grievances related to the implementation of the PLI scheme and any other investment plans, among various other initiatives listed below:

- **Facilitate investors:** PDCs help investors in getting regulatory/land approvals or address grievances pertaining to different schemes launched by the Department of Pharmaceuticals, Government of India.
- **Develop policy initiatives:** In close discussion with the Department of Pharmaceuticals and industry leaders, regular webinars and brainstorming sessions are conducted to further streamline the investment landscape in the pharma sector.

Content Courtesy: Invest India Team





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# Health & Pharmaceutical Landscape of New Zealand

## A ROADMAP FOR INDIAN PHARMA COMPANIES

Research conducted by:

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